

Financial Statements June 30, 2014 **Benton County**

Officials	1
Independent Auditor's Report	2
Management's Discussion and Analysis	5
Basic Financial Statements:	
Government-Wide Financial Statements:	
Exhibit A – Statement of Net Position	16
Exhibit B – Statement of Activities	
Governmental Fund Financial Statements:	
Exhibit C – Balance Sheet	
Exhibit D – Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position	
Exhibit E – Statement of Revenues, Expenditures, and Changes in Fund Balances	.21
Exhibit F – Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds to the Statement of Activities	$\gamma\gamma$
Proprietary Fund Financial Statements:	. 22
Exhibit G – Statement of Net Position	.24
Exhibit H – Statement of Revenues, Expenses, and Changes in Fund Net Position	
Exhibit I – Statement of Cash Flows	.26
Fiduciary Fund Financial Statement:	
Exhibit J – Statement of Fiduciary Assets and Liabilities – Agency Funds	
Notes to Financial Statements	. 28
Required Supplementary Information:	
Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances – Budget and Actual	
(Cash Basis) – All Governmental Funds	.45
Budgetary Comparison Schedule – Budget to GAAP Reconciliation	
Notes to Required Supplementary Information – Budgetary Reporting	
Schedule of Funding Progress for the Retiree Health Plan	.48
Other Supplementary Information:	
Nonmajor Governmental Funds:	
Schedule 1 – Combining Balance Sheet	.49
Schedule 2 – Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	.51
Agency Funds:	
Schedule 3 – Combining Statement of Changes in Fiduciary Assets and Liabilities	
Schedule 4 – Schedule of Revenues by Source and Expenditure by Function – All Governmental Funds	. 59
Information Provided to Comply with Government Auditing Standards and OMB Circular A-133:	
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other	
Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing	
Standards	.60
Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal	
Control Over Compliance Required by OMB Circular A-133	
Schedule of Expenditures of Federal Awards Notes to the Schedule of Expenditures of Federal Awards	
Schedule of Findings and Questioned Costs	
Corrective Action Plan.	
Summary Schedule of Prior Federal Audit Findings	



Benton County

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Name	Title	Term Expires
Don Frese	Board of Supervisors	December 2016
Terry Hertle	Board of Supervisors	December 2016
Todd Wiley	Board of Supervisors	December 2014
Jill Marlow	County Auditor	December 2016
Kelly Rae Geater	County Treasurer	December 2014
Lexa Speidel	County Recorder	December 2014
Randall L. Forsyth	County Sheriff	December 2016
David C. Thompson	County Attorney	December 2014
Larry Andreesen	County Assessor	Appointed



CPAs & BUSINESS ADVISORS

Independent Auditor's Report

To the Officials of Benton County:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Benton County, Iowa, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Benton County, Iowa, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

During the year ended June 30, 2014, the County adopted GASB 65, *Items Previously Reported as Assets and Liabilities*. The adoption of this statement resulted in the reclassification of items previously reported in liabilities as deferred revenues. These items are now reported in deferred inflows of resources as unavailable revenues. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the other required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Benton County, Iowa's financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2013 (which are not presented herein) and expressed unmodified opinions on those financial statements. The list of county officials, combining nonmajor fund financial statements, and the schedule of revenues by source and expenditures by function are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular *A-133*, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the financial statements.

The combining nonmajor fund financial statements, the schedule of revenues by source and expenditures by function, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements, the schedule of revenues by source and expenditures by function, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The list of county officials has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2014, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

East Barly LLP

Dubuque, Iowa December 16, 2014

MANAGEMENT'S DISCUSSION AND ANALYSIS

Benton County provides this Management's Discussion and Analysis of our annual financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2014. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

FINANCIAL HIGHLIGHTS

Revenue for the County's governmental activities remained relatively unchanged from 2013 to 2014. There was a slight decrease of less than one tenth of one percent.

Property tax revenue increased 2.9% from \$8.252 million in 2013 to 8.494 million in 2014.

Intergovernmental revenues including, grants and contributions, decreased approximately \$129 thousand from \$7.06 million in 2013 to 6.934 million in 2014, or a little less than 2%.

Governmental activities program expenses increased in 2014 when compared to 2013, by approximately \$1.06 million. Mental Health saw the largest decrease from \$894 thousand in 2013 to approximately \$719 thousand in 2014 or down approximately \$174.8 thousand. Decreases in the County Environment and Education program expense followed with approximately \$166 thousand less in 2014 when compared to the 2013 expense. Increases were realized in several areas with the most prominent being in Roads and Transportation with an increase of approximately \$1.22 million in 2014 compared to 2013.

Benton County enjoyed an uneventful year in 2014 when considering conditions that impacted the financial position of the County. The County awarded a bid for replacing the windows and doors on the courthouse for \$364,350, a project that was originally bid in 2008 but placed on hold due to the 2008 flood event. Regionalization of the mental health system continues to progress with the Mental Health/Disablity Services of the East Central Region assuming responsibility for the provision and payment of services on July 1, 2014. The County retains the financial responsibility for services received prior to June 30, 2014. The County will also continue to employ staff whom provides administrative services to the Region; however the Region will fully reimburse the County for those costs.

Benton County relinquished the ownership and control of the solid waste facility on July 1, 2014, to the Benton County Solid Waste Disposal Commission. Benton County remains a member of the commission. The County transferred all assets to the commission as reflected in the financial statements.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

- *Management's Discussion and Analysis* introduces the basic financial statements and provides an analytical overview of the government's financial activities.
- The Government-wide Financial Statements consist of a statement of net position and a statement of activities. These provide information about the activities of Benton County as a whole and present an overall view of the County's finances.

- The *Fund Financial Statements* tell how government services were financed in the short term as well as what remains for future spending. Fund financial statements report Benton County's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Benton County acts solely as an agent or custodian for the benefit of those outside of the government.
- The financial statements also include *notes* that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the County's budget for the year.
- Supplementary Information provides detailed information about the non-major governmental and the individual fiduciary funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the County.

REPORTING THE COUNTY AS A WHOLE

The Statement of Net Position and the Statement of Activities

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The statement of net position and the statement of activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The statement of net position presents all of the County's assets and liabilities, with the difference between the two reported as "net position." Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the event or change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods

The County's governmental activities are displayed in the statement of net position and the statement of activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration or general government, interest on long-term debt and other non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has three kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. These governmental funds include:
 - a. The General Fund
 - b. The Special Revenue Funds, such as Rural Services, Secondary Roads, and other nonmajor funds
 - c. The Capital Projects Fund (Nonmajor Fund)
 - d. The Debt Service Fund (Nonmajor Fund)
 - e. Permanent Funds (Nonmajor Fund)

These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for the governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds account for the County's employee group health insurance, an internal service fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for the proprietary funds include a statement of net position, a statement of revenues, expenses, and changes in fund net position and a statement of cash flows.

3) Fiduciary funds are used to report assets held in a trust or agency capacity for others and cannot be used to support the government's own programs. These fiduciary funds include, but are not limited to, agency funds that account for

E-911 services

County Assessor

The required financial statement for the fiduciary funds includes a statement of fiduciary assets and liabilities.

A summary reconciliation between the government-wide financial statements and the fund financial statements follows the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the County's financial position.

The County's combined net position increased from \$51.4 million in 2013 to 52.7 million in 2014. Our analysis below focuses on the net position and changes in net position of the County's governmental activities.

NET POSITION OF GOVERNMENTAL ACTIVITIES (as shown in the Statement of Net Position)			
,	2014	2013	
Current and other Assets	\$25,845,174	\$24,155,569	
Capital Assets	\$39,432,547	\$40,029,158	
Total Assets	\$65,277,721	\$64,184,727	
Other Liabilities	\$955,982	\$1,256,254	
Long-Term Liabilities	\$2,595,815	\$2,543,617	
Total Liabilities	\$3,551,797	\$3,799,871	
Deferred Inflows of Resources	\$9,063,444	\$9,002,153	
Net Position			
Net Investment in Capital Assets	\$39,382,547	\$39,929,158	
Restricted	\$8,455,919	\$6,759,737	
Unrestricted	\$4,824,014	\$4,693,808	
Total Net Position	\$52,662,480	\$51,382,703	

The Net Position of the County's governmental activities increased by approximately 2.5 percent from 51,382,703 in 2013 to \$52,662,480 in 2014. The largest portion of the County's net position is invested in capital assets. The change in total net position is due to an increase in restricted funds held at year-end primarily for Mental Health purposes and Other purposes. Unrestricted net position are that part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements.



CHANGES IN NET POSITION OF GOVERNMENTAL ACTIVITIES

(as shown in the Statement of Activities)

	2014	2013
Program Revenues:		
Charges for service and sales	\$2,509,867	\$2,423,821
Operating grants and contributions	\$5,384,878	\$4,644,308
Capital grants and contributions	\$1,748,200	\$3,048,338
General Revenues:		
Property Taxes	\$8,494,182	\$8,252,136
Penalty and interest on property taxes	\$60,165	\$74,270
State tax credits	\$522,011	\$458,659
Local Option Sales Tax	\$768,452	\$814,651
Unrestricted investment earnings	\$56,997	\$73,131
Other general revenues	\$367,714	\$134,003
	\$19,912,466	\$19,923,317
Program Expenses:		
Public Safety and Legal Services	\$3,881,327	\$3,602,378
Physical Health and Social Services	\$747,831	\$792,028
Mental Health	\$719,184	\$894,001
County Environment and Education	\$2,247,342	\$2,412,898
Roads and Transportation	\$8,885,523	\$7,661,350
Government Services to Residents	\$708,136	\$669,900
Administrative Services	\$1,318,868	\$1,385,952
Non-Program	\$114,899	\$139,267
Interest On Long-term Debt	\$9,579	\$11,826
Total Expenses	\$18,632,689	\$17,569,600
Increase in Net Position	\$1,279,777	\$2,353,717
Net Position beginning of year	\$51,382,703	\$49,028,986
Net Position end of year	\$52,662,480	\$51,382,703

Benton County's total revenues decreased slightly in 2014. The largest decrease was recognized in capital grants and contributions. The total cost of all programs and services increased from 2013 to 2014. The largest changes in program expenses from the previous year were recognized within roads and transportation and public safety and legal services. Increases in county public safety and legal services are in part due to the 2013 payroll reporting for public safety as well as an increase in staffing costs in public safety and legal services. Increases in roads and transportation expense are the direct result of more construction projects and increased maintenance expense.





Governmental Activities

The results of governmental activities for the year resulted in Benton County's net position increasing by approximately \$1.28 million. Total revenues for governmental activities remained relatively unchanged from the prior year, although property taxes increased from the prior year by approximately \$242 thousand, or about 2.9%. The major decrease in revenues for governmental activities was in capital grants and contributions; this is in part a result of the timing of secondary roads project reimbursements.

The county-wide property tax rates in 2014 decreased from 2013; however, the overall county-wide property tax dollars levied increased approximately \$173,000 from 2013 to 2014, including gas and electric property tax dollars. This is a result of the increased taxable valuation.

	<u>FY2014</u>	<u>FY2013</u>
Countywide taxable value Countywide levy rate less debt Dollars levied less debt	1,254,621,469 5.29058 6,637,667	1,205,079,318 5.36419 6,464,269
Countywide taxable debt service value Countywide debt service levy rate Dollars levied for debt service	1,306,009,190 	1,252,650,687
Total countywide levy rate	5.29058	5.36419
Total countywide levy rate Total dollars levied countywide	5.29058 6,637,667	5.36419 6,464,269

The cost of all governmental activities this year was \$18.632 million compared to \$17.569 million last year. However, as shown in the Statement of Activities on Page 18, the amount that our taxpayers ultimately financed for these activities through County taxes was only \$8.554 million because some of the cost was paid by those directly benefiting from the programs (\$2.509 million) or by other governments and organizations that subsidized certain programs with grants and contributions (\$7.133 million). The County paid for the remaining "public benefit" portion of governmental activities with other revenues, such as interest and general entitlements.

THE COUNTY'S INDIVIDUAL MAJOR FUNDS

As the County completed the year, its governmental funds reported a combined fund balance of \$14,928,381, which is higher than last year's total of \$13,224,190. The County funds expended \$1,699,353 less than we received in operating revenues for the year. The following are the changes in the major funds from the prior year.

General Fund

General Fund revenues decreased in 2014 by \$622,473 and expenditures increased \$293,678, when compared to the prior year. The ending fund balance remained relatively unchanged from 2013 to 2014 with a slight decrease of approximately \$13,000 to \$5,619,015 with \$4,635,174 of that balance being unassigned. Unassigned funds are available for any legal use within the fund. The County continues to commit a portion of the ending fund balance to address any hazardous material incident in Benton County in addition to capital improvements and equipment replacement.

	2014	2013
Ending Fund Balances	\$5,619,015	\$5,632,311
Nonspendable	\$60,614	\$32,096
Restricted	\$905,227	\$622,931
Committed	\$18,000	\$852,000
Unassigned	\$4,635,174	\$4,125,284
Revenue	\$7,631,581	\$8,254,054
Other Financing Sources	(\$583,586)	(\$210,896)
Expenditures	\$7,061,291	\$6,767,613



Secondary Roads

Secondary Roads Fund expenditures increased by approximately \$640,430 over the prior year, which is due to more construction projects and increases in road maintenance costs. The fund also realized an increase in revenues from 2013 to 2014 of approximately \$428,800, including other financing sources. This difference in revenue, other than other financing sources, was due to insurance reimbursement for fire damaged building and equipment and disaster aid for flash flooding. Nonspendable fund balance, which generally accounts for inventory reserves, increased approximately \$50,470 from 2013 to 2014. These factors have resulted in an increase in the Secondary Roads Fund ending balance of \$105,054 or approximately 3.25%. The County continues to plan for long-range projects including several grading and resurfacing projects and expects to fund a portion of those projects through local option sales tax revenue. Steps are being taken to re-design current projects to reduce costs, yet still meet the needs and safety of the traveling public. However, without additional revenue, all of these projects cannot be fully funded.

	2014	2013
Ending Fund Balance	\$3,333,666	\$3,228,612
Fund Balance Nonspendable	\$304,415	\$253,943
Fund Balance Restricted	\$3,029,251	\$2,974,669
Revenue	\$5,149,309	\$4,711,352
Other Financing Sources	\$2,412,237	\$2,421,387
Expenditures	\$7,456,492	\$6,816,062



BUDGETARY HIGHLIGHTS

In accordance with the Code of Iowa, the Board of Supervisors annually adopts a budget following required public notice and hearing for all funds, except agency funds. Although the budget document presents functional disbursements by fund, the legal level of control is at the aggregated functional level (activity), not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The County budget is prepared on the cash basis. Benton County amended its operating budget one time during the fiscal year.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of FY14 Benton County had \$39.432 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges. More detailed information about the County's capital assets is presented in Note 5 to the financial statements.

Debt

At year-end, the County had \$50,000 in outstanding revenue bonds for the construction of a new cell at the sanitary disposal facility.

Tax increment debt for internal loans stood at \$41,552 as of June 30, 2014. The debt is for internal loans payable with tax increment for costs associated with road improvements that access Frontier Cooperative, a rural Benton County employer.

The Constitution of the State of Iowa limits the amount of general obligation debt that counties can issue to 5 percent of the assessed value of all taxable property within the County's corporate limits. The County's outstanding general obligation debt limitation is \$132 million, based on 2013 values.

100% Assessed Values for Calculating Debt Capacity

2013 for 14/15 collections	2012 for 13/14 collections	2012 for 12/13 collections
\$2,645,711,924	\$2,283,325,008	\$2,245,302,155

Other obligations include accrued vacation pay and sick leave. More detailed information about the County's long-term liabilities is presented in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Benton County's elected and appointed officials and citizens considered many factors when setting the 2015 fiscal year budget, tax rates, and the fees that will be charged for the various County activities. One of those factors is the economy. Unemployment in the County stood at 3.8 percent in October 2014 compared with the State's October 2014 unemployment rate of 4.5 percent and the national rate of 5.8 percent.

Inflation in the State is comparable to the increase in the national Consumer Price Index. The Midwest's CPI increase was 1.6 percent for the 12-month period ending October 2014 compared with the national rate of 1.7 percent.

At the time the 2015 General Fund budget was adopted these indicators were not at the same level they are today; however the County took the economic situation into account when adopting the General Fund budget for FY2015. Benton County continued to use local option sales and services tax receipts to fund activities in the rural fund resulting in a reduced levy. Benton County will continue to use fund reserves to finance programs we currently offer and offset the effect of inflation on program costs. Overall budgeted program disbursements are expected to increase by approximately \$6.68 million in FY15 in comparison to actual disbursements for FY14. A significant increase of approximately \$2.04 million is reflected in County Environment and Education, which reflects transferring cash assets to the new Solid Waste Sanitary Disposal Commission (the "landfill"). In addition to quarterly payments to the landfill, the County continues to provide the day-to-day labor services resulting in an increased budget expense. There is also a significant increase of approximately \$1.1 million in Mental Health expense, which exhibits funding for the mental health region. If these estimates are realized, the County's budgetary operating balance is expected to significantly decrease by the close of 2015.

The County's finances will continue to be impacted as a result of Federal and State action. We continue to closely monitor the State of Iowa's financial condition as well as legislative activity and assess its potential impact on the County's financial position. The County's management actively looks for alternate ways to deliver services that would improve efficiency and reduce expenses. The County continues to re-evaluate the effectiveness of programs versus the cost. Property tax reform continues to be an area that requires the County's constant vigilance. The first phase of the legislated business property tax credit and property assessment limitations and replacement will be implemented in fiscal year 2015. The legislation requires future property tax reforms including but not limited to changes in multi-residential property and telecommunications company property assessments. Property tax is the primary source of funding for County services and the full effect of this legislation on the County's ability to provide services may not be recognized for several years. It continues to be difficult for Benton County to make sound financial plans for the future with the uncertainty of federal and state legislative action. The County's management team continues to monitor these changes and their potential impact and many financial decisions made today are based on the future impact of legislation. The County must also be financially prepared to respond to natural and man-made disasters with the ability to protect the safety and welfare of its citizens while continuing to provide essential services.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Benton County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the County Auditor's Office, Benton County, P.O. Box 549, 111 E. 4th Street, Vinton, Iowa, 52349.



Basic Financial Statements
Benton County

Benton County
Exhibit A – Statement of Net Position
June 30, 2014

Assets	Governmental Activities
Cash and Pooled Investments	\$ 15,072,423
Receivables:	
Property tax:	
Delinquent	16,531
Succeeding year	9,063,444
Interest and penalty on property tax	41,547
Accounts	422,120
Accrued interest	2,782
Due from Other Governments	744,918
Inventories	304,415
Prepaid Expenses	176,994
Capital Assets:	2 772 275
Capital assets, not being depreciated	3,772,375
Capital assets (net of accumulated depreciation)	35,660,172
Total assets	65,277,721
Liabilities	
Accounts Payable	638,815
Salaries and Benefits Payable	277,886
Accrued Interest Payable	146
Due to Other Governments	39,135
Long-Term Liabilities:	
Portion due or payable within one year:	
Revenue note payable	50,000
Compensated absences	329,148
Termination benefits	25,500
Portion due or payable after one year:	
Net OPEB liability	189,160
Landfill closure and postclosure care	1,989,682
Termination benefits	12,325
Total liabilities	3,551,797
Deferred Inflows of Resources	
Unavailable Property Tax Revenue	9,063,444

Benton County
Exhibit A – Statement of Net Position
June 30, 2014

Net Position	Governmental Activities
Net Investment in Capital Assets	\$ 39,382,547
Restricted for:	φ 55,502,517
Secondary roads purposes	3,924,766
Mental health purposes	1,414,832
Supplemental levy purposes	905,227
Other purposes	1,291,843
Endowments:	
Expendable	71,286
Nonexpendable	847,965
Unrestricted	4,824,014
Total net position	\$ 52,662,480

	Expenses	Charges for Service
Functions/Programs:		
Governmental Activities:		
Public safety and legal services	\$ 3,881,327	\$ 439,814
Physical health and social services	747,831	228,929
Mental health	719,184	15,051
County environment and education	2,247,342	962,341
Roads and transportation	8,885,523	305,850
Governmental services to residents	708,136	510,734
Administration	1,318,868	47,148
Non-program	114,899	-
Interest on long-term debt	9,579	-
Total Governmental Activities	\$ 18,632,689	\$ 2,509,867

General Revenues:

Property and other County tax levied for: General purposes
Penalty and interest on property tax
State tax credits
Local option sales tax
Unrestricted investment earnings
Miscellaneous

Total General Revenues

Change in Net Position Net Position Beginning of Year

Net Position End of Year

Program Revenue	S	
	Capital	Net (Expense)
Operating	Grants	Revenue and
Grants and	and	Changes in
Contributions	Contributions	Net Position
\$ 16,554	\$ -	\$ (3,424,959)
223,293	-	(295,609)
348,753	-	(355,380)
227,676	1,518	(1,055,807)
4,453,703	1,746,682	(2,379,288)
-	-	(197,402)
114,899	-	(1,156,821)
-	-	(114,899)
-	-	(9,579)
\$ 5,384,878	\$ 1,748,200	\$ (8,989,744)

0 40 4 100
8,494,182
60,165
522,011
768,452
56,997
367,714
10,269,521
1,279,777
51,382,703
\$ 52,662,480

General Rural Services Assets Cash and Pooled Investments \$ 5,759,028 \$ 129,376 Receivables: Property tax: Delinquent 11,228 3,522 Succeeding year 5,726,749 2,428,411 Interest and penalty on property tax 41,547 Accounts 6,167 Accrued interest 2,782 Due from Other Funds 714 Due from Other Governments 69,121 Inventories Advances to Other Funds Prepaids 60,614 Total assets \$ 11,677,950 \$ 2,561,309 Liabilities, Deferred Inflows of Resources, and Fund Balances Liabilities: Accounts payable \$ 87.064 \$ 5,685 Salaries and benefits payable 174,442 2,722 Due to other funds 5,993 Due to other governments 13,577 Advance from other funds Total liabilities 281,076 8,407 Deferred Inflows of Resources: Unavailable revenues 2,428,411 Succeeding year property tax 5,726,749 Other 3,077 51,110 Total deferred inflows of resources 5,777,859 2,431,488 Fund Balances: Nonspendable 60,614 Restricted 905,227 121,414 Committed 18,000 Unassigned 4,635,174 Total fund balances 5,619,015 121,414

Special

\$

\$

2,561,309

Benton County Exhibit C – Balance Sheet Governmental Funds June 30, 2014

Reve	enue			
			Nonmajor	
	Secondary	Go	overnmental	T 1
	Roads		Funds	 Total
\$	3,287,580	\$	5,762,213	\$ 14,938,197
	-		1,781	16,531
	-		908,284	9,063,444
	-		-	41,547
	379,076		36,877	422,120
	-		-	2,782
	5,825		5,644	12,183
	534,498		141,299	744,918
	304,415		213,821	304,415 213,821
	_		-	60,614
\$	4,511,394	\$	7,069,919	\$ 25,820,572
				 , ,
\$	479,720	\$	66,346	\$ 638,815
	90,467		10,255	277,886
	-		6,190	12,183
	16,441		9,117	39,135
	-		213,821	 213,821
	586,628		305,729	 1,181,840
	-		908,284	9,063,444
	591,100		1,620	 646,907
	591,100		909,904	9,710,351
	304,415		847,965	1,212,994
	3,029,251		4,641,532	8,697,424
	-		364,789	382,789
	-		-	4,635,174
	3,333,666		5,854,286	 14,928,381
\$	4,511,394	\$	7,069,919	\$ 25,820,572

Benton County

Total Governmental Fund Balances	\$ 14,928,381
Amounts reported for Governmental Activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds.	39,432,547
Other long-term assets are not available to pay current period expenditures and, therefore, are reported as deferred infows of resources in the governmental funds.	646,907
The Internal Service Fund is used by the County to charge the costs of health insurance to the individual funds. The assets and liabilities of the Internal Service Fund are included with governmental activities in the Statement of Net Position.	250,606
Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and, therefore, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities - both current and long-term - are reported in the Statement of Net Position. Balances at June 30, 2014, are: Compensated absences \$ (329,148) Liability for landfill closure and postclosure care (1,989,682) Net OPEB liability (189,160) Revenue note payable (50,000) Accrued interest (146)	
Termination benefits(37,825)Total long-term liabilities	(2,595,961)
Net Position of Governmental Activities	\$ 52,662,480

Special

	General	Rural Services
Revenues:		
Property and other County tax	\$ 5,411,838	\$ 2,224,532
Interest and penalty on property tax	54,401	-
Intergovernmental	1,089,963	138,482
Licenses and permits	19,706	-
Charges for service	802,885	6,575
Use of money and property	183,984	-
Miscellaneous	68,804	
Total revenues	7,631,581	2,369,589
Expenditures:		
Operating:		
Public safety and legal services	3,303,005	59,188
Physical health and social services	772,894	-
Mental health	-	-
County environment and education	892,061	183,262
Roads and transportation	-	-
Governmental services to residents	663,827	4,021
Administration	1,314,605	4,948
Non-program	114,899	-
Debt service	-	-
Capital projects		-
Total expenditures	7,061,291	251,419
Excess (Deficiency) of Revenues over (Under) Expenditures	570,290	2,118,170
Other Financing Sources (Uses):		
Sale of capital assets	320	-
Transfers in	-	202,870
Transfers out	(583,906)	(2,359,145)
Total other financing sources (uses)	(583,586)	(2,156,275)
Net Change in Fund Balances	(13,296)	(38,105)
Fund Balances Beginning of Year	5,632,311	159,519
Fund Balances End of Year	\$ 5,619,015	\$ 121,414

Revenue			
		Nonmajor	
Secondary	Go	overnmental	
Roads		Funds	Total
\$ -	\$	1,626,795	\$ 9,263,165
-		-	54,401
4,574,258		1,131,595	6,934,298
31,210		-	50,916
10		229,792	1,039,262
-		46,197	230,181
543,831		60,455	673,090
5,149,309		3,094,834	 18,245,313
- , , /		- , ,	 -, -,
-		9,890	3,372,083
-		-	772,894
-		717,608	717,608
-		783,547	1,858,870
6,587,736		-	6,587,736
-		8,800	676,648
-		34,649	1,354,202
-		-	114,899
-		59,714	59,714
868,756		162,550	1,031,306
7,456,492		1,776,758	16,545,960
(2,307,183)		1,318,076	 1,699,353
-		4,518	4,838
2,412,237		755,690	3,370,797
		(427,746)	 (3,370,797)
2,412,237		332,462	 4,838
105,054		1,650,538	1,704,191
3,228,612		4,203,748	 13,224,190
\$ 3,333,666	\$	5,854,286	\$ 14,928,381

Benton County

Exhibit F – Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds to the Statement of Activities

Year Ended June 30, 2014

Net change in fund balances - total governmental funds		\$ 1,704,191
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year, as follows:\$ 973, 1,480,1Expenditures for capital assets Depreciation expense\$ 973, 	242	(490,244)
In the Statement of Activities, only the gain or the loss on the disposal of capital assets is reported, whereas in the governmental funds, the entire proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balances by the book value of the assets being disposed.		(106,367)
Bond proceeds and capital leases are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the Statement of Net Position, however, issuing debt increases long-term liabilities and does not affect the Statement of Activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the Statement of Net Position.		
Repayments		50,000
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are reported as deferred inflows of resources in the governmental funds as follows: Property tax 5,, Grants 176,	233 840	
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds as follows:	818	182,073
Change in net OPEB liability(22,Change in accrued interest payableChange in landfill closure and postclosure liability(115,	003) 135	(102.072)
		(102,063)

The Internal Service Fund is used by the County to charge the	
costs of employee health benefits to individual funds. The	
change in net position of the Internal Service Fund is reported	
with governmental activities.	\$ 42,187
Change in net position of governmental activities	\$ 1,279,777

	Internal Service - Benton County Co-Insurance
Assets	
Cash and pooled investments	\$ 134,226
Prepaid expense	116,380
Total assets	250,606
Liabilities	_
Linemites	
Net Position Unrestricted	\$ 250,606

One retire Devenuese	Internal Service - Benton County Co-Insurance
Operating Revenues:	\$ 1,431,115
Charges for service Miscellaneous	⁵ 1,431,113 55,720
	1,486,835
Total operating revenues	1,400,033
Operating Expenses:	
Insurance premiums	1,339,807
Claims and administrative expenses	104,841
Total operating expenses	1,444,648
Change in Net Position	42,187
Net Position Beginning of Year	208,419
Net Position End of Year	\$ 250,606

Cash Flows from Operating Activities: Cash received from employees and others Cash paid for administrative fees and supplies	<u> </u>	Internal Service - Benton County o-Insurance 1,486,835 (104,841)
Cash paid for insurance claims/premiums		(1,344,637)
Net Cash used for Operating Activities		37,357
Cash and Pooled Investments at Beginning of Year		96,869
Cash and Pooled Investments at End of Year	\$	134,226
Reconciliation of Change in Net Position to Net Cash used for Operating Activities: Change in net position Adjustments to reconcile change in net position to net cash used for operating activities: Increase in prepaid expense	\$	42,187 (4,830)
Net Cash used for Operating Activities	\$	37,357

Benton County Exhibit J – Statement of Fiduciary Assets and Liabilities Agency Funds June 30, 2014

Assets	
Cash and pooled investments	\$ 1,908,806
Receivables:	
Property tax:	
Delinquent	94,353
Succeeding year	27,902,902
Special assessments	60,641
Interest on special assessments	1,324
Total assets	29,968,026
Liabilities	
Salaries and benefits payable	11,816
Due to other governments	29,875,576
Trusts payable	80,634
Total liabilities	29,968,026
Net Position	<u> </u>

Note 1 - Summary of Significant Accounting Policies

Benton County (County) is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board.

Reporting Entity

For financial reporting purposes, Benton County has included all funds, organizations, agencies, boards, commissions, and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

Based on the above criteria, the County has determined that there are no potential component units which must be included in the County's financial statements as of and for the year ended June 30, 2014.

Jointly Governed Organizations

The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Benton County Assessor's Conference Board, Benton County Emergency Management Commission, Benton County Joint E911 Service Board and Benton County Solid Waste Disposal Commission. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

Basis of Presentation

Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding debt balances attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

General Fund - is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges, and the capital improvement costs not paid from other funds.

Special Revenue Funds - The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the County outside of incorporated city areas. The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the General and the Special Revenue, Rural Services Funds and other revenues to be used for secondary road construction and maintenance.

Additionally, the County reports the following fund types:

Capital Projects – The Capital Projects Funds are used to account for all resources used in the acquisition and construction of capital facilities.

Debt Service – The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the County's general long-term debt.
Proprietary Fund – An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds – Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds. Agency funds are custodial in nature, assets equal liabilities, and do not involve measurement of results of operations.

Measurement Focus and Basis of Accounting

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants, and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific costreimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund is charges to customers for sales and services. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

Assets, Liabilities, Deferred Inflows of Resources, and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments, and Cash Equivalents – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2012, assessed property valuations; is for the tax accrual period July 1, 2013 through June 30, 2014, and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March, 2013.

Interest and Penalty on Property Tax Receivable – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Special Assessments Receivable – Special assessments receivable represent amounts due from individuals for work done which benefit their property. These assessments are payable by individuals in not less than ten nor more than twenty annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Assessments receivable represent assessments which are due and payable but have not been collected.

Due From and Due to Other Funds – During the course of its operations, the County has numerous transactions between funds. To the extent certain transactions between funds had not been paid or received as of June 30, 2013, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants, and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories are recorded as expenditures when consumed rather than when purchased.

Prepaid Expenses – Prepaid expenses represent certain payments to vendors that reflect costs applicable to future accounting periods.

Capital Assets – Capital assets, which include property, equipment and vehicles, intangibles, and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of \$500 and estimated useful lives in excess of two years.

Capital assets of the County are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Infrastructure	15 - 65
Intangibles	2 - 20
Buildings	20 - 50
Equipment	2 - 30

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation benefits payable to employees. A liability is recorded when incurred in the government-wide, proprietary fund, and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2014. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Mental Health, Rural Services, Secondary Roads, and Sanitary Disposal Funds.

Long-Term Liabilities – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Deferred Inflows of Resources – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred inflows of resources in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred inflows of resources consists of succeeding year property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Fund Equity – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the Board of Supervisors through ordinance or resolution approved prior to year end. Committed amounts cannot be used for any other purpose unless the Board of Supervisors removes or changes the specified use by taking the same action it employed to commit those amounts.

Assigned – Amounts the Board of Supervisors intend to use for specific purposes.

Unassigned - All amounts not included in other classifications.

When an expenditure is incurred for the purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Supervisors has provided otherwise in its commitment of assignment actions.

Benton County Notes to Financial Statements June 30, 2014

Fund Balance Classification	Purpose	Fund		Amount
Nonspendable	Prepaids	General	\$	60,614
Tonspenduoie	Inventories	Secondary Roads	Ψ	304,415
	Donor Restricted	Carol Sue Donovan Conservation Fund		847,965
	Donor Resulted		\$	1,212,994
Restricted	General Supplemental	l General Fund	\$	905,227
	Rural Services	Rural Services		121,414
	Secondary Roads	Secondary Roads		3,029,251
	Mental Health	Mental Health		1,413,212
	Records	County Recorder's		
	Management	Records Management		29,962
	Conservation	REAP		34,847
	Sanitary Disposal	Sanitary Disposal		1,935,551
	Water	Ground Water		6,729
	Emergency Food	Emergency Food		
	and Shelter	and Shelter Program		500
	Environment	Environmental Projects		200
	Roads, Conservation,			
	Libraries, Emergenc			006 004
	Services	LOST		996,284
	CDGB	CDBG		41,708
	Electronic	County Recorder's		
	Transactions	Electronic Transaction		568
	Forfeiture	County Sheriff's Forfeiture Fund		71,247
	Commissary	County Sheriff's Commissary Fund		11,903
	Sheriff	County Sheriff's Donation Fund		40
	Conservation	Land Acquisition Fund		27,495
	Conservation	Carol Sue Donovan Conservation Fund	_	71,286
			\$	8,697,424
Committed	Historic Preservation		\$	15,000
	Equipment Courthouse	General Fund		3,000
	Renovations	Capital Projects Fund		364,789
			\$	382,789

Budgets and Budgetary Accounting – The budgetary comparison and related disclosures are reported as Required Supplementary Information.

Note 2 - Cash and Pooled Investments

The County's deposits in banks at June 30, 2014, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County held no such investments at June 30, 2014.

Interest Rate Risk – The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the County.

Note 3 - Interfund Balances and Transfers

The detail of due from and due to other funds at June 30, 2014 is as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Nonmajor Governmental	\$ 714
Secondary Roads	General	5,825
Nonmajor Governmental	General Nonmajor Governmental	168 5,476 5,644
		\$ 12,183

These balances result from the time lag between the dates interfund goods and services are provided and payments between funds are made.

The detail of advances to and from other funds at June 30, 2014 is as follows:

Receivable Fund	Payable Fund	 Amount
Nonmajor Governmental	Nonmajor Governmental	\$ 213,821

This balance represents a loan from the Carol Sue Donovan Conservation Fund for the purchase of nature center property. The loan will be repaid in installments of \$46,024, including interest, from local option sales tax revenue through fiscal year 2018.

The detail of interfund transfers for the year ended June 30, 2014 is as follows:

Transfer To	Transfer From	Amount
Rural Services	Nonmajor Governmental	\$ 202,870
Secondary Roads	General Rural Services Nonmajor Governmental	158,906 2,028,455 224,876 2,412,237
Nonmajor Governmental	General Rural Services	425,000 330,690 755,690
Total		\$ 3,370,797

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

Note 4 - Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. The agency funds also include accruals of property tax for the succeeding year. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

Fund	Description	Amount	_
Governmental	Services		
General		\$ 13,577	1
Secondary Roads		16,441	L
Nonmajor Governmental		9,117	/
Total for Governmental Funds		39,135	5
Agency	Collections		
County Recorder		20,715	;
County Recorder's Electronic Fee		815	;
Agricultural Extension		222,031	L
County Assessor		1,031,158	3
Schools		18,471,311	L
Community Colleges		1,392,681	L
Corporations		7,277,271	L
Townships		390,542	2
Auto License and Use Tax		642,559)
Brucellosis and Tuberculosis Eradication		4,351	L
Fire Districts		104,311	L
E911 Surcharge		211,016	5
Joint Disaster Services		36,497	1
City Special Assessments		70,318	<u>;</u>
Total for Agency Funds		29,875,576	5
Total		\$ 29,914,711	L

Note 5 - Capital Assets

Capital assets activity for the year ended June 30, 2014 was as follows:

	Balance Beginning of Year	Increases Decreases		Balance End of Year
Governmental Activities:				
Capital assets not being				
depreciated:				
Land	\$ 1,987,076	\$ -	\$ -	\$ 1,987,076
Construction in				
progress	5,691,679	2,047,400	(5,953,780)	1,785,299
Total capital assets not being				
depreciated	7,678,755	2,047,400	(5,953,780)	3,772,375
Capital assets being depreciated:				
Buildings	8,903,292	131,628	(25,095)	9,009,825
Equipment	13,632,969	274,331	(282,590)	13,624,710
Infrastructure	40,561,081	5,953,780		46,514,861
Total capital assets being				
depreciated	63,097,342	6,359,739	(307,685)	69,149,396
Less accumulated depreciation for:				
Buildings	1,811,350	194,187	(13,499)	1,992,038
Equipment	8,907,935	899,833	(187,819)	9,619,949
Infrastructure	20,027,654	1,849,583		21,877,237
Total accumulated depreciation Total capital assets being	30,746,939	2,943,603	(201,318)	33,489,224
depreciated, net	32,350,403	3,416,136	(106,367)	35,660,172
Governmental Activities Capital	, ,	, , ,		
Assets, Net	\$ 40,029,158	\$ 5,463,536	\$ (6,060,147)	\$ 39,432,547

Depreciation expense was charged to the following functions:

Governmental Activities:		
Public safety and legal services	\$ 552,83	3
Physical health and social services	5,17	2
Mental health	26,54	6
County environment and education	334,12	7
Roads and transportation	1,936,19	8
Governmental services to residents	41,42	9
Administration	47,29	8
Total Depreciation Expense – Governmental Activities	<u>\$ 2,943,60</u>	3

Note 6 - Long-Term Liabilities

	mpensated	C	iability for Landfill Closure and Postclosure Care	 rmination Benefits	et OPEB Liability	 venue Note Payable	 Total
Balance Beginning							
of Year	\$ 338,966	\$	1,874,169	\$ 63,325	\$ 167,157	\$ 100,000	\$ 2,543,617
Increases	329,148		115,513	-	22,003	-	466,664
Decreases	 (338,966)		-	 (25,500)	 -	 (50,000)	 (414,466)
Balance End of Year	\$ 329,148	\$	1,989,682	\$ 37,825	\$ 189,160	\$ 50,000	\$ 2,595,815
Due Within One Year	\$ 329,148	\$	-	\$ 25,500	\$ -	\$ 50,000	\$ 404,648

A summary of changes in long-term liabilities for the year ended June 30, 2014 is as follows:

Notes Payable

In fiscal year 2010, the County issued a \$250,000 solid waste disposal revenue note, with interest rates ranging from 2.0% to 3.5%, to finance land fill improvements.

A summary of the County's June 30, 2014 notes payable indebtedness is as follows:

Year Ending June 30,	P	Principal		nterest	Total		
2015		50.000		1.750		51 550	
2015	\$	50,000	\$	1,750	\$	51,750	

Note 7 - Pension and Retirement Benefits

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.95% of their annual covered salary and the County is required to contribute 8.93% of covered payroll. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2014, 2013, and 2012 were \$487,506, \$466,321, and \$428,734, respectively, equal to the required contributions for each year.

Note 8 - Other Postemployment Benefits (OPEB)

Plan Description – The County operates a single-employer retiree benefit plan which provides medical benefits for retirees and their spouses. There are 104 active and 7 retired members in the Plan. Participants must be age 55 or older at retirement. The Plan does not issue a stand–alone financial report.

The medical coverage, which is a fully-insured medical plan, is administered by Wellmark. A portion of the plan deductibles is self-insured by the County. Retirees under age 65 pay the same premium as active employees, which results in an implicit rate subsidy and an OPEB liability.

Funding Policy – The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation – The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2014, the amount actually contributed to the Plan and changes in the County's net OPEB obligation:

Annual Required Contribution Interest on Net OPEB Obligation Adjustments to Annual Required Contribution	\$ 54,549 6,686 (6,642)
Annual OPEB cost Contributions Made	 54,593 (32,590)
Increase in net OPEB obligation Net OPEB Obligation, Beginning of Year	 22,003 167,157
Net OPEB Obligation, End of Year	\$ 189,160

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2014.

For the year ended June 30, 2014, the County contributed \$32,590 to the medical plan. Plan members eligible for benefits contributed \$23,066 or 100% of the premium costs.

	Percentage						
	of Annual						
	A	OPEB Cost	Net OPEB Obligation				
Year Ended June 30,	OPEB Cost				Contributed		
2014	\$	54,593	59.7%	\$	189,160		
2013		53,649	60.7%		167,157		
2012		51,562	61.1%		146,098		

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation as of June 30, 2014, are summarized as follows:

Funded Status and Funding Progress – As of July 1, 2011, the most recent actuarial valuation date for the period July 1, 2011 through June 30, 2012, the actuarial accrued liability was \$503,877, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$503,877. The covered payroll (annual payroll of active employees covered by the Plan) was approximately \$5,337,977 and the ratio of the UAAL to covered payroll was 9.4%. As of June 30, 2014, there were no trust fund assets.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress for the Retiree Health Plan, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the Plan as understood by the employer and the Plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and Plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2011, actuarial valuation date, the Projected Unit Credit with linear proration to decrement cost method was used. The actuarial assumptions include a 4% discount rate based on the County's funding policy. The projected annual health care trend rate is 9.5%. The ultimate health care trend rate is 5%. The health care trend rate is reduced 0.5% each year until reaching the 5% ultimate medical trend rate. An inflation rate of 3% is assumed for the purpose of this computation.

Mortality rates are from the RP-2000 Combined Mortality Fully Generational Table.

Projected claim costs of the medical plan are \$645 per month for retirees less than age 65. The salary increase rate was assumed to be 3% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

Note 9 - Termination Benefits

The County offered an early retirement benefit to non-union employees who met certain requirements, such as age and years of service. Those who participated in the benefit will receive \$425 per month towards the cost of a single premium under the County's health insurance plan until the retiree turns 65.

As of June 30, 2014, the County has five participants in the plan for a net obligation of \$37,825.

Note 10 - Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Benton County has entered into an agreement, as allowed by Chapter 331.301 of the Code of Iowa, to become a member in a local government risk pool. The pool was formed July 1, 1987, to provide workers' compensation and property/casualty insurance to counties in the State of Iowa. At present, ten counties are members of the pool. The risk pool was created for the purposes of providing and maintaining self-insurance benefits on a group basis substantially at cost.

Each member County is responsible for the payment of member contributions to the risk pool on an annual basis. Member contributions to the risk pool are recorded as expenditures from the operating funds at the time of payment to the risk pool. In the event of payment of any loss by the risk pool, the risk pool is subrogated to the extent of such payment to all the rights of the member County against any person or other entity legally responsible for damages for said loss, and in such event, the member County is responsible for rendering all reasonable assistance, other than pecuniary assistance, to affect recovery. The risk pool is responsible for paying the premiums on the insurance policies when due; to pay claims in accordance with the various coverages and to make other payments as required by applicable law; to establish and accumulate a reserve or reserves in amounts which are deemed advisable or required by law to carry out the purposes of the risk pool; and to pay all reasonable and necessary expenses for administering the risk pool.

Initial risk of loss for the self-insured coverages is retained by the risk pool. The risk pool obtained a reinsurance policy for the year ended June 30, 2014, which covers exposures of specific losses in excess of \$750,000, with a \$250,000 corridor deductible, per occurrence up to the statutory limits for workers' compensation, including the retention of the pool. The pool also purchased a reinsurance policy for property coverage for losses in excess of \$100,000 to a maximum of \$30,000,000 in covered property (including the retention). In addition, the pool purchased a reinsurance policy in excess of \$400,000 per occurrence up to a maximum of \$7,000,000 per occurrence, including the retention of the pool for general liability, automobile liability, police professional, and errors and omissions. The risk pool fund records a liability for unpaid claims based on estimates of the costs of individual cases of losses and claims reported to year-end, plus a provision for losses incurred but not yet reported (IBNR). The IBNR estimates are based on the past experience of the Pool and upon the recommendations of By the Numbers Actuarial Consulting, Inc. who also performs an annual actuarial review of the entire program. At June 30, 2014, 2013, and 2012, the risk pool fund reported a surplus of pool assets over liabilities.

Member counties retain the risk of claims, if any, exceeding maximum reinsurance coverages and/or the amount of surplus maintained in the risk pool, by means of an assessment that would be charged to the member county in addition to the premium contributions. As of June 30, 2014, settled claims have not exceeded the risk pool or reinsurance company coverage since commencement of the risk pool.

Initial membership into the risk pool was for a mandatory three year period. Subsequent to the initial term, a member county may withdraw at the end of the fifth fiscal year of any five-year term, with a minimum of ninety (90) days written notice to the Chairman of the Board of Trustees. The initial membership period for the County commenced July 1, 1987. The County extended their membership for a five-year period, commencing July 1, 2010, until July 1, 2015. The County also carries commercial insurance purchased by the risk pool from other insurers for coverages associated with boiler/machinery. The Public Officials Bond and crime coverage is purchased through a local broker. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 11 - Landfill Closure and Postclosure Care

State and federal laws and regulations require Benton County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure.

Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an increase in the long-term liability in each period based on landfill capacity used as of each balance sheet date. The \$1,989,682 reported as landfill closure and postclosure care liability at June 30, 2014, represents the cumulative amount reported to date based on the use of 100 percent of the estimated capacity. Total estimated closure and postclosure costs are \$625,458 and \$1,435,608, respectively. The County will recognize the remaining estimated cost of closure and postclosure care of \$71,384 as the remaining estimated capacity is used.

These amounts are based on what it would cost to perform all closure and postclosure care during the year ended June 30, 2014. The County expects to close the entire landfill in the year 2017. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

The County has begun to accumulate resources to fund these costs in accordance with state and federal requirements. During the year ended June 30, 2000, a fund dedicated to closure and postclosure costs was established to demonstrate financial assurance. The County transferred \$185,000 to the fund during the fiscal year and the balance of this fund at June 30, 2014, is \$1,703,281. The County has demonstrated financial assurance for the landfill by using the Local Government Financial Test in combination with the Local Government Dedicated Fund.

Note 12 - Donor-Restricted Endowment

The County has a permanent endowment fund (Carol Sue Donovan Conservation Fund) established for the maintenance and operation of wildlife and other conservation areas, and to promote and preserve the health and general welfare of the people by encouraging the orderly development and conservation of natural resources. Any net earnings that are earned are required to be spent for the purposes for which the endowment was established.

Note 13 - Subsequent Events

On July 1, 2014, the Benton County Solid Waste Disposal Commission (the "Commission") was created under Iowa Code Chapter 28E (the "Agreement). The Commission is a voluntary joint undertaking of public entities in or near Benton County, Iowa and is an ongoing legal entity. The purpose of the Commission is to continuously study and implement methods and means to efficiently, economically and lawfully manage solid waste generated by the parties. Benton County is a party to the Agreement. A Memorandum of Understanding (the "MOU") was subsequently entered into between Benton County, Iowa and the Commission wherein Benton County agreed to transfer to the Commission the ownership of real estate, equipment and machinery, including vehicles, and funds that were being held by the County relative to the current and future operation of the solid waste facility.

Federal and state laws require that solid waste facilities have funds available for closure and post closure activities. The amount of financial assurance is demonstrated by using the Local Government Financial Test. Prior to July 1, 2014, Benton County had met the financial assurance requirements, in part through a Local Government Guarantee. Benton County agreed to continue to provide the Local Government Guarantee in the amount of \$561,545, enabling the Commission to comply with the financial assurance requirements of the Iowa Department of Natural Resources.

Note 14 - Prospective Accounting Pronouncements

The Governmental Accounting Standards Board (GASB) has issued three statements not yet implemented by Benton County. The statements which might impact Benton County, are as follows:

Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, issued June 2012, will be effective for the fiscal year ending June 30, 2015. The objective of this Statement is to improve information provided by state and local governmental employers about financial support for pensions that is provided by other entities.

Statement No. 69, Government Combinations and Disposals of Government Operations, issued January 2013, will be effective for the fiscal year ending June 30, 2015. The objective of this statement is to improve financial reporting by addressing accounting and financial reporting for government combinations and disposals of government operations. The term government combinations is used in this Statement to refer to a variety of arrangements including mergers and acquisitions.

Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB Statement No. 68, issued November 2013, will be effective for the fiscal year ending June 30, 2015. The objective of this statement is to address an issue regarding application of the transition provisions of Statement No. 68, *Accounting and Financial Reporting for Pensions*.

The County's management has not yet determined the effect these statements will have on the County's financial statements.



Required Supplementary Information June 30, 2014



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	Governmental		
	Fund Types	Budgeted	
	Actual	Original	Final
Receipts:			* • • • • • • • •
Property and other County tax	\$ 9,243,244	\$ 9,440,600	\$ 9,440,600
Interest and penalty on property tax	54,015	62,750	62,750
Intergovernmental	7,095,206	6,030,387	6,812,387
Licenses and permits	50,173	51,150	51,150
Charges for service	1,034,711	1,468,816	913,816
Use of money and property	280,890	151,594	281,594
Miscellaneous	641,250	280,223	567,223
Total receipts	18,399,489	17,485,520	18,129,520
Disbursements:			
Operating:			
Public safety and legal services	3,375,802	4,220,196	4,226,696
Physical health and social services	774,106	891,350	931,155
Mental health	743,028	1,232,400	1,232,400
County environment and education	2,029,100	2,147,213	2,308,006
Roads and transportation	6,842,491	6,633,000	6,883,000
Governmental services to residents	673,287	764,864	764,864
Administration	1,352,967	1,573,636	1,573,636
Non-program	110,078	165,000	165,000
Debt service	99,400	99,400	99,400
Capital projects	1,056,480	1,802,500	1,852,500
Total disbursements	17,056,739	19,529,559	20,036,657
Excess (Deficiency) of Receipts over			
(Under) Disbursements	1,342,750	(2,044,039)	(1,907,137)
Other Financing Sources, Net	44,525	56,937	56,937
Excess (Deficiency) of Receipts and Other			
Financing Sources over (Under)			
Disbursements and Other Financing Uses	1,387,275	(1,987,102)	(1,850,200)
Balance Beginning of Year	13,460,802	13,460,802	13,460,802
Balance End of Year	\$ 14,848,077	\$ 11,473,700	\$ 11,610,602

Benton County

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds Required Supplementary Information Year Ended June 30, 2014

V	Variance-	
	Over	Actual as %
	(Under)	of Final
	Budget	Budget
	Duuget	Dudget
\$	(197,356)	98%
	(8,735)	86
	282,819	104
	(977)	98
	120,895	113
	(704)	100
	74,027	113
	269,969	101
	,	
	(850,894)	80%
	(157,049)	83
	(489,372)	60
	(278,906)	88
	(40,509)	99
	(91,577)	88
	(220,669)	86
	(54,922)	67
	-	100
	(796,020)	57
	(2,979,918)	85
	3,249,887	
	(12,412)	
	3,237,475	
\$	3,237,475	

		Governmental Funds	
	Cash Basis	Accrual Adjustments	Modified Accrual Basis
Revenues Expenditures	\$ 18,399,489 17,056,739	\$ (154,176) (510,779)	\$ 18,245,313 16,545,960
Net	1,342,750	356,603	1,699,353
Other Financing Sources, Net Beginning Fund Balances	44,525 13,460,802	(39,687) (236,612)	4,838 13,224,190
Ending Fund Balances	\$ 14,848,077	\$ 80,304	\$ 14,928,381

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds, except the Internal Service Fund and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund or fund type. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$507,098. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2014, disbursements did not exceed the amounts budgeted for any function.

Benton County Schedule of Funding Progress for the Retiree Health Plan Required Supplementary Information

Year Ended June 30,	Actuarial Valuation Date	Actuari Value Asset: (a)	of	1	Actuarial Accrued Liability (AAL) (b)	Jnfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)		 Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b-a/c)
2012	07/01/11	\$	-	\$	475,516	\$ 475,516	0.	0%	\$ 4,885,005	9.7%
2013	07/01/11		-		495,048	495,048	0.	0%	5,031,555	9.8%
2014	07/01/11		-		503,877	503,877	0.	0%	5,337,977	9.4%



Other Supplementary Information
Benton County

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				County								al Revenue
	M	ental Health	Re F	corder's Records nagement	Enh	esource ancement Protection		Sanitary Disposal		Ground Water	Fo Sl	ergency od and helter ogram
Assets				hagement		Totection		Disposar		Water		Jgram
Cash and Pooled Investments Receivables: Property tax:	\$	1,458,682	\$	29,962	\$	34,847	\$	1,929,795	\$	1,468	\$	500
Delinquent		1,781		-		-		-		-		-
Succeeding year		908,284		-		-		-		-		-
Accounts		-		-		-		36,877		-		-
Due from Other Funds		-		-		-		-		5,644		-
Due from Other Governments Advances to Other Funds		6		-		-		9,817		-		-
Total assets	\$	2,368,753	\$	29,962	\$	34,847	\$	1,976,489	\$	7,112	\$	500
Liabilities, Deferred Inflows of Resources, and Fund Balances Liabilities:												
Accounts payable	\$	40,463	\$	-	\$	-	\$	20,550	\$	383	\$	-
Salaries and benefits payable	Ψ	3,374	Ψ	-	Ψ	-	φ	6,881	Ŷ	-	Ŷ	-
Due to other funds		329		-		-		5,861		-		-
Due to other governments		1,471		-		-		7,646		-		-
Advance from other funds		-		-		-		-		-		
Total liabilities		45,637		-		-		40,938		383		
Deferred Inflows of Resources Unavailable revenues Succeeding year property												
tax		908,284		-		-		-		-		-
Other		1,620		-		-		-		-		-
Total deferred inflows of resources		909,904										
Fund Balances: Nonspendable		_		_		_		_		_		_
Restricted		1,413,212		29,962		34,847		1,935,551		6,729		500
Committed		-				-		-		-		-
Total fund balances		1,413,212		29,962		34,847		1,935,551		6,729		500
Total liabilities, deferred inflows of resources,												
and fund balances	\$	2,368,753	\$	29,962	\$	34,847	\$	1,976,489	\$	7,112	\$	500

Benton County Schedule 1 – Combining Balance Sheet Nonmajor Governmental Funds June 30, 2014

onmental ojects	Local Option CDBG Sales Tax			Rec Elec	ounty order's ctronic saction	County Sheriff's Forfeiture Fund		County Sheriff's Commissary Fund		County Sheriff's Donation Fund		
\$ 200	\$	36,082	\$	1,084,255	\$	568	\$	71,247	\$	11,903	\$	40
- -		- -		-		- -		- -		- -		-
- -		5,626		125,850		- -				- -		-
\$ 200	\$	41,708	\$	1,210,105	\$	568	\$	71,247	\$	11,903	\$	40
\$ -	\$	-	\$	-	\$	-	\$	-	\$	- -	\$	
- - - -				<u>213,821</u> 213,821		- - - -		- - - -				
-		-		_		-		-		-		
		-		<u> </u>				-		-		
200		41,708		- 996,284 -		568		71,247		11,903		40
 200		41,708		996,284		568		71,247		11,903		4(
\$ 200	\$	41,708	\$	1,210,105	\$	568	\$	71,247	\$	11,903	\$	40

Benton County Schedule 1 – Combining Balance Sheet Nonmajor Governmental Funds June 30, 2014

		Capital Pro	jects Fur	ıds	P	ermanent Fund		
	Ac	servation Land quisition Fund		Capital Projects Fund	Ι	Carol Sue Donovan onservation Fund	Total Nonmajor Governmental Funds	
Assets								
Cash and Pooled Investments Receivables:	\$	27,495	\$	369,739	\$	705,430	\$	5,762,213
Property tax:								1,781
Delinquent Succeeding year		-		-		-		908,284
Accounts		-		-		-		908,284 36,877
Due from Other Funds		-		-		-		5,644
Due from Other Governments		_		-		-		141,299
Advances to Other Funds		_		_		213,821		213,821
Total assets	\$	27,495	\$	369,739	\$	919,251	\$	7,069,919
Liabilities, Deferred Inflows of Resources, and Fund Balances Liabilities: Accounts payable Salaries and benefits payable Due to other funds Due to other governments Advance from other funds Total liabilities	\$	- - - - - -	\$	4,950 - - - - - - - - - - - - - - - - - - -	\$	- - - - -	\$	66,346 10,255 6,190 9,117 213,821 305,729
Deferred Inflows of Resources Unavailable revenues Succeeding year property								
tax		-		-		-		908,284
Other Total deferred inflows of		-				<u> </u>		1,620
resources								909,904
Fund balances: Nonspendable				_		847,965		847,965
Restricted		27,495		-		71,286		4,641,532
Committed				364,789		-		364,789
Total fund balances		27,495		364,789		919,251		5,854,286
Total liabilities, deferred inflows of resources,	¢		¢		¢		¢	
and fund balances	\$	27,495	\$	369,739	\$	919,251	\$	7,069,919

	Mental Health	County Recorder's Records Management	Resource Enhancement and Protection	Sanitary Disposal	Ground Water	Special Revenue Emergency Food and Shelter Program
Revenues: Property and other County tax Intergovernmental Charges for service Use of money and property Miscellaneous Total revenues	\$ 858,343 401,255 9,917 5,134 1,274,649	\$ - 5,164 39 	\$ 18,115 35 	\$ 563,980 214,711 30,369 40,433 849,493	\$	\$
Expenditures: Operating: Public safety and legal services Mental health	717,608	-	-	-	-	-
County environment and education Governmental services to residents Administration Debt service	- - -	- 8,800 -	- - -	604,989 - 16,485 53,375	20,617	-
Capital projects Total expenditures	717,608	8,800		674,849	20,617	
Excess (Deficiency) of Revenues over (Under) Expenditures	557,041	(3,597)	18,150	174,644	(1,727)	
Other Financing Sources (Uses) Sale of capital assets Transfers in Transfers out Total other financing	-		-	4,518 330,690	-	-
sources (uses) Net change in fund balances	557,041	(3,597)	18,150	<u>335,208</u> 509,852	(1,727)	
Fund Balances Beginning of Year	856,171	33,559	16,697	1,425,699	8,456	500
Fund Balances End of Year	\$ 1,413,212	\$ 29,962	\$ 34,847	\$ 1,935,551	\$ 6,729	\$ 500

Benton County Schedule 2 – Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds Year Ended June 30, 2014

Environm Projec		(CDBG	cal Option ales Tax	Reco Elec	unty order's tronic saction	S Fo	County heriff's orfeiture Fund	Sl Cor	County heriff's nmissary Fund	She Dor	ounty eriff's nation und
	-	\$	-	\$ 768,452	\$	-	\$	-	\$	-	\$	
	-		129,355	-		-		-		-		
	-		-	685		- 1		82		-		
	-		-	 				13,365		5		
			129,355	 769,137		1		13,447		5		
	_		-	8,441		_		1,449		-		
	-		-	-		-		-		-		
	-		129,303	28,638		-		-		-		
	-		-	-		-		-		-		
	-		-	18,164 6,339		-		-		-		
	-		-	125,816		-		-		-		
	-		129,303	 187,398		-		1,449		-		
			52	 581,739		1		11,998		5		
	-		-	-		-		-		-		
	-		-	 (427,746)		-		-				
	-			 (427,746)								
	-		52	153,993		1		11,998		5		
	200		41,656	 842,291		567		59,249		11,898		
	200	\$	41,708	\$ 996,284	\$	568	\$	71,247	\$	11,903	\$	

	Capital Pro	iects Funds	Permanent Fund	
_	Conservation Land Acquisition Fund	Capital Projects Fund	Carol Sue Donovan Conservation Fund	Total Nonmajor Governmental Funds
Revenues: Property and other County tax	\$ -	\$ -	\$ -	\$ 1,626,795
Intergovernmental	թ - -	р – -	р – -	\$ 1,020,793 1,131,595
Charges for service	-	_	-	229,792
Use of money and property	-	-	14,986	46,197
Miscellaneous	1,518	-	,,,	60,455
Total revenues	1,518	-	14,986	3,094,834
Expenditures:				
Operating:				
Public safety and legal				
services	-	-	-	9,890
Mental health	-	-	-	717,608
County environment and				
education	-	-	-	783,547
Governmental services to				
residents	-	-	-	8,800
Administration	-	-	-	34,649
Debt service	-	-	-	59,714
Capital projects	<u> </u>	<u>35,211</u> 35,211		162,550
Total expenditures	1,323	55,211		1,776,758
Excess (Deficiency) of Revenues				
over (Under) Expenditures	(5)	(35,211)	14,986	1,318,076
Other Financing Sources (Uses):				
Sale of capital assets	-	-	-	4,518
Transfers in	25,000	400,000	-	755,690
Transfers out		-	-	(427,746)
Total other financing sources (uses)	25,000	400,000	_	332,462
sources (uses)	23,000	400,000		
Net change in fund balances	24,995	364,789	14,986	1,650,538
Fund Balances Beginning of Year	2,500		904,265	4,203,748
Fund Balances End of Year	\$ 27,495	\$ 364,789	\$ 919,251	\$ 5,854,286

Balance June 30, 2013	Additions	Deletions	Balance June 30, 2014
\$ 497	<u>\$</u>	<u>\$ </u>	\$ 497
\$ 497	<u>\$ </u>	<u>\$ </u>	\$ 497
\$ 18,577	\$ 454,202	\$ 452,064	\$ 20,715
\$ - 18,577 <u>\$ 18,577</u>	\$ 161,327 292,875 <u>\$ 454,202</u>	\$ 161,327 290,737 <u>\$ 452,064</u>	\$ <u>20,715</u> <u>\$ 20,715</u>
\$ 1,058	\$ 5,713	\$ 5,956	\$ 815
\$ 1,058	\$ 5,713	\$ 5,956	\$ 815
\$ 16,405	\$ 438,709	\$ 443,950	\$ 11,164
\$ - 16,405 \$ 16,405	\$ 206,214 3,996 228,499 \$ 438,709	\$ 206,214 3,996 233,740 \$ 443,950	\$ - - - - - - - - - - - - - - - - - - -
	June 30, 2013 \$ 497 \$ 497 \$ 18,577 \$ - \$ 18,577 \$ 18,577 \$ 1,058 \$ 1,058 \$ 1,058 \$ 1,058 \$ 1,058 \$ 1,058	June 30, 2013 Additions \$ 497 \$ - \$ 497 \$ - \$ 497 \$ - \$ 497 \$ - \$ 497 \$ - \$ 497 \$ - \$ 18,577 \$ 454,202 \$ - \$ 161,327 \$ 18,577 \$ 161,327 \$ 18,577 \$ 161,327 \$ 1,058 \$ 5,713 \$ 1,058 \$ 5,713 \$ 1,058 \$ 5,713 \$ 1,058 \$ 5,713 \$ 1,058 \$ 5,713 \$ 16,405 \$ 438,709 \$ - \$ 206,214 - 3,996 228,499	June 30, 2013 Additions Deletions $\$$ 497 $\$$ - $\$$ - $\$$ 497 $\$$ - $\$$ - $\$$ 497 $\$$ - $\$$ - $\$$ 497 $\$$ - $\$$ - $\$$ 497 $\$$ - $\$$ - $\$$ 18,577 $\$$ 454,202 $\$$ 452,064 $\$$ - $\$$ 161,327 $\$$ 161,327 $18,577$ $\$$ 161,327 $\$$ 161,327 $18,577$ $\$$ 161,327 $$$ 161,327 $18,577$ $\$$ 161,327 $$$ 290,737 $$ 18,577$ $\$$ 161,327 $$$ 290,737 $$ 18,577$ $\$$ 5,713 $\$$ 5,956 $$ 1,058$ $$$ $$$ $$$ $$$ $$ 1,058$ $$$ $$$ $$$ $$$ $$ 1,058$ $$$ $$$ $$$ $$$

Agricultural Extension Education Fund	Balance June 30, 2013	Additions	Deletions	Balance June 30, 2014
Assets: Cash and pooled investments Property tax receivable: Delinquent Succeeding year Total assets	\$ 3,144 409 213,138 \$ 216,691	\$ 213,498 418 218,917 <u>\$ 432,833</u>	\$ 213,946 409 213,138 <u>\$ 427,493</u>	\$ 2,696 418 218,917 \$ 222,031
Liabilities: Due to other governments County Assessor Fund	\$ 216,691	\$ 432,833	\$ 427,493	\$ 222,031
Assets: Cash and pooled investments Property tax receivable: Delinquent Succeeding year Total assets	\$ 584,777 628 <u>331,213</u> \$ 916,618	\$ 331,946 649 430,825 \$ 763,420	\$ 307,968 628 331,213 \$ 639,809	\$ 608,755 649 430,825 \$ 1,040,229
Liabilities: Salaries and benefits payable Due to other governments Total liabilities	\$ 7,927 908,691 \$ 916,618	\$ 9,071 754,349 \$ 763,420	\$ 7,927 631,882 \$ 639,809	\$ 9,071 1,031,158 \$ 1,040,229
Schools Fund Assets: Cash and pooled investments Property tax receivable: Delinquent Succeeding year Total assets	\$ 268,607 35,702 17,899,012 \$ 18,203,321	\$ 17,929,599 36,583 18,213,684 \$ 36,179,866	\$ 17,977,162 35,702 17,899,012 \$ 35,911,876	\$ 221,044 36,583 <u>18,213,684</u> <u>\$ 18,471,311</u>
Liabilities: Due to other governments	<u>\$ 18,203,321</u>	\$ 36,179,866	\$ 35,911,876	<u>\$ 18,471,311</u>

(continued)

Community Colleges Fund	Balance June 30, 2013		Additions		Deletions		Balance June 30, 2014	
Assets:								
Cash and pooled investments	\$	19,546	\$	1,337,929	\$	1,340,723	\$	16,752
Property tax receivable: Delinquent		2,557		2,619		2,557		2,619
Succeeding year		1,335,709		1,373,310		1,335,709		1,373,310
Total assets	\$	1,357,812	\$	2,713,858	\$	2,678,989	\$	1,392,681
10111 05005	Ψ	1,557,012	Ψ	2,113,030	Ψ	2,010,909	Ψ	1,372,001
Liabilities:								
Due to other governments	\$	1,357,812	\$	2,713,858	\$	2,678,989	\$	1,392,681
Corporations Fund								
Assets:	¢	70.000	¢	7 07 (0.40	¢	7 205 212	¢	40.040
Cash and pooled investments	\$	78,206	\$	7,276,048	\$	7,305,312	\$	48,942
Property tax receivable:		46 200		52 206		46 200		52 206
Delinquent Succeeding year		46,209 7,265,318		53,296 7,175,033		46,209 7 265 218		53,296 7,175,033
Total assets	\$	7,389,733	\$	14,504,377	\$	7,265,318 14,616,839	\$	7,173,033
Total assets	φ	7,387,733	φ	14,304,377	Ŷ	14,010,839	φ	7,277,271
Liabilities:								
Due to other governments	\$	7,389,733	\$	14,504,377	\$	14,616,839	\$	7,277,271
C		<u> </u>		<u> </u>				· ·
Townships Fund								
Assets:								
Cash and pooled investments	\$	6,079	\$	382,874	\$	383,312	\$	5,641
Property tax receivable:	Ψ	0,079	ψ	362,674	ψ	565,512	ψ	5,041
Delinquent		736		765		736		765
Succeeding year		382,010		384,136		382,010		384,136
Total assets	\$	388,825	\$	767,775	\$	766,058	\$	390,542
						<u> </u>		·
Liabilities:								
Due to other governments	\$	388,825	\$	767,775	\$	766,058	\$	390,542
		_						
Auto License and Use Tax Fund								
Assets:	¢	546,000	Φ	7.046 721	Φ	7 950 265	Φ	640 550
Cash and pooled investments	\$	546,093	\$	7,946,731	\$	7,850,265	\$	642,559
Liabilities:								
Due to other governments	¢	546,093	¢	7 046 721	¢	7,850,265	¢	642,559
Due to other governments	φ	J40,073	\$	7,946,731	\$	1,030,203	φ	042,339
								(continued)

Brucellosis and Tuberculosis Eradication Fund	Balance June 30, 2013	Additions	Deletions	Balance June 30, 2014	
Assets: Cash and pooled investments Property tax receivable: Delinquent Succeeding year Total assets	\$ 60 <u>8</u> <u>4,142</u> <u>\$ 4,210</u>	\$ 4,150	\$ 4,158	52 8 4,291 34,351	
Liabilities: Due to other governments Fire Districts Fund	\$ 4,210	<u>\$ 8,449</u>	<u>\$ 8,308</u>	<u>\$ 4,351</u>	
Assets: Cash and pooled investments Property tax receivable: Delinquent Succeeding year Total assets	\$ 1,414 34 91,986 \$ 93,434	\$ 92,167 15 <u>102,706</u> <u>\$ 194,888</u>	\$ 91,991 34 91,986 \$ 184,011	\$ 1,590 15 <u>102,706</u> <u>\$ 104,311</u>	
Liabilities: Due to other governments E911 Surcharge Fund	\$ 93,434	\$ 194,888	\$ 184,011	\$ 104,311	
Assets: Cash and pooled investments	\$ 133,282	<u>\$ 213,139</u>	<u>\$ 135,405</u>	\$ 211,016	
Liabilities: Due to other governments	<u>\$ 133,282</u>	<u>\$ 213,139</u>	\$ 135,405	<u>\$ 211,016</u>	

Joint Disaster Services Fund	Balance June 30, 2013	Additions	Deletions	Balance June 30, 2014
Assets: Cash and pooled investments	\$ 41,862	\$ 129,037	\$ 131,657	\$ 39,242
Liabilities: Salaries and benefits payable Due to other governments Total liabilities	\$ 2,452 39,410 \$ 41,862	\$ 2,745 126,292 \$ 129,037	\$ 2,452 129,205 \$ 131,657	\$ 2,745 36,497 \$ 39,242
City Special Assessments Fund				
Assets: Cash and pooled investments Receivables: Special assessments Interest on special assessme Total assets		\$ 51,323 60,641 <u>1,324</u> \$ 113,288	\$ 47,502 94,667 2,426 \$ 144,595	\$ 8,353 60,641 1,324 \$ 70,318
Liabilities: Due to other governments	<u>\$ 101,625</u>	<u>\$ 113,288</u>	<u>\$ 144,595</u>	<u>\$ 70,318</u>
Treasurer's Trust Fund				
Assets: Cash and pooled investments	\$ 43,345	<u>\$ 477,788</u>	\$ 452,160	\$ 68,973
Liabilities: Trusts payable	\$ 43,345	<u>\$ 477,788</u>	\$ 452,160	\$ 68,973

Total Combined Funds	Balance June 30, 2013		Additions		Deletions		Balance June 30, 2014	
Assets:								
Cash and pooled investments	\$	1,767,484	\$	37,284,853	\$	37,143,531	\$	1,908,806
Receivables:								
Property tax:								
Delinquent		86,283		94,353		86,283		94,353
Succeeding year		27,522,528		27,902,902		27,522,528		27,902,902
Special assessments		94,667		60,641		94,667		60,641
Interest on special								
assessments		2,426		1,324		2,426		1,324
Total assets	\$	29,473,388	\$	65,344,073	\$	64,849,435	\$	29,968,026
Liabilities:								
Salaries and benefits payable	\$	10,379	\$	11,816	\$	10,379	\$	11,816
Due to other funds		-		367,541		367,541		-
Due to other governments		29,402,762		64,258,429		63,785,615		29,875,576
Trusts payable		60,247		706,287		685,900		80,634
Total liabilities	\$	29,473,388	\$	65,344,073	\$	64,849,435	\$	29,968,026
	Modified Ad			ccrual	Basis			
---------------------------	-------------	------------	----	------------	-------	------------	------------------	
		2014		2013		2012	 2011	
Revenues:								
Property and other County								
tax	\$	9,263,165	\$	9,066,277	\$	9,283,332	\$ 9,040,465	
Interest and penalty on								
property tax		54,401		67,455		60,888	68,851	
Intergovernmental		6,934,298		7,063,795		8,270,387	11,598,891	
Licenses and permits		50,916		55,517		53,781	28,429	
Charges for service		1,039,262		1,134,314		1,074,105	918,755	
Use of money and property		230,181		229,341		242,838	212,614	
Miscellaneous		673,090		312,031		480,803	 344,701	
Total	\$	18,245,313	\$	17,928,730	\$	19,466,134	\$ 22,212,706	
Expenditures:								
Operating:								
Public safety and legal								
services	\$	3,372,083	\$	3,094,449	\$	3,378,100	\$ 2,776,780	
Physical health and								
social services		772,894		791,283		727,188	826,041	
Mental health		717,608		877,412		2,241,438	1,858,003	
County environment								
and education		1,858,870		2,135,404		1,680,767	1,820,864	
Roads and								
transportation		6,587,736		6,247,839		6,433,156	5,884,434	
Governmental services								
to residents		676,648		797,697		586,446	555,980	
Administration		1,354,202		1,399,113		1,365,671	1,178,054	
Non-program		114,899		139,267		134,980	-	
Debt service		59,714		61,930		819,476	66,230	
Capital projects		1,031,306		618,578		269,161	 7,115,336	
Total	\$	16,545,960	\$	16,162,972	\$	17,636,383	\$ 22,081,722	

Benton County

Schedule 4 – Schedule of Revenues by Source and Expenditure by Function – All Governmental Funds For the Last Ten Years

2010	 2009	 Modified A 2008	 2007	 2006	 2005
\$ 7,789,764	\$ 7,569,896	\$ 6,525,469	\$ 6,256,778	\$ 5,758,137	\$ 5,267,750
71,665	61,120	58,381	55,253	51,873	52,646
8,463,098	7,110,465	6,628,717	5,782,973	5,826,833	5,858,586
26,552	36,023	21,153	22,973	23,073	22,670
938,342	918,653	804,952	818,345	772,606	796,898
167,459	226,983	351,193	355,305	296,817	219,435
1,249,374	 435,863	 371,763	 533,102	 470,000	 402,828
\$ 18,706,254	\$ 16,359,003	\$ 14,761,628	\$ 13,824,729	\$ 13,199,339	\$ 12,620,813
\$ 2,944,413	\$ 3,404,479	\$ 2,688,409	\$ 2,544,185	\$ 2,514,156	\$ 2,164,766
870,817	680,759	647,780	665,196	659,292	545,343
1,790,594	1,768,492	1,828,868	1,696,472	1,625,894	1,563,761
1,817,202	1,798,472	1,448,612	1,294,735	1,178,235	1,062,444
6,665,097	6,169,023	6,257,448	5,533,679	5,169,822	5,482,892
587,292	585,539	498,175	459,681	722,844	438,177
1,307,990	1,491,420	1,454,672	1,396,253	1,228,777	1,132,024
-	-	-	-	- 169,570	- 260,297
	-	-	-	109,570	200,297
1,516,791	1,294,315	824,059	126,239	433,254	1,142,18



Information Provided to Comply with Government Auditing Standards and OMB Circular A-133 June 30, 2014

Benton County



CPAs & BUSINESS ADVISORS

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Officials of Benton County:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Benton County, Iowa, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise Benton County's basic financial statements, and have issued our report thereon dated December 16, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings and Questioned Costs as items 2014-A and 2014-B to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in Part II of the accompanying Schedule of Findings and Questioned Costs as items 2014-C, 2014-D, 2014-E, and 2014-F to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2014, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County and are reported in Part IV of the accompanying Schedule of Findings and Questioned Costs. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

County's Responses to Findings

The County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Erde Bailly LLP

Dubuque, Iowa December 16, 2014



Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by OMB Circular A-133

To the Officials of Benton County:

Report on Compliance for Each Major Federal Program

We have audited Benton County, Iowa's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended June 30, 2014. The County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on the compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133 *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance with those requirements.

Opinion on Each Major Federal Program

In our opinion, Benton County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

Report on Internal Control over Compliance

Management of Benton County is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purposes of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses and significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a certain deficiency in internal control over compliance, as described in the accompanying schedule of findings as 2014-001 that we consider to be a significant deficiency.

The County's response to the internal control over compliance finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

East Barly LLP

Dubuque, Iowa December 16, 2014

Benton County Schedule of Expenditures of Federal Awards Year Ended June 30, 2014

Grantor/Program	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Agriculture			
Pass-Through Program From			
Iowa Department of Human Services			
State Administrative Matching Grants for the			
Supplemental Nutrition Assistance Program	10.561		\$ 13,442
U.S. Department of Housing and Urban Development			
Pass-Through Program From			
Iowa Economic Development Authority			
Community Development Block Grants/			
State's Program and Non-Entitlement			
Grants in Hawaii	14.228	12-WS-024	129,355
U.S. Department of Transportation			
Pass-Through Program From			
Iowa Department of Transportation			
Highway Planning and Construction	20.205	BROS-C006(88)-8J-06	236,084
Highway Planning and Construction	20.205	BROS-C006(93)-8J-06	208,555
			444,639
East Central Iowa Council of Governments			
Formula Grants for Rural Areas	20.509		64,333
Total U.S. Department of Transportation			508,972
U.S. Department of Health and Human Services			
Pass-Through Program From			
Iowa Department of Human Services			
Public Health Emergency Preparedness	93.069	5883BT06	7,117
Refugee and Entrant Assistance State	25.002	30031100	7,117
Administered Programs	93.566		33
Child Care Mandatory and Matching Funds	75.500		55
of the Child Care and Development Fund	93.596		3,928
Foster Care Title IV-E	93.658		5,161
Adoption Assistance	93.659		1,753
Social Services Block Grant	93.667		4,127
Children's Health Insurance Program	93.767		57
Medical Assistance Program	93.778		22,535
Total U.S. Department of Health and Human Services			44,711

Benton County Schedule of Expenditures of Federal Awards Year Ended June 30, 2014

Grantor/Program	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Homeland Security			
Pass-Through Program From			
Iowa Department of Homeland Security			
Disaster Grants - Public Assistance			
(Presidentially Declared Disasters)	97.036	DR-4126	236,369
Disaster Grants - Public Assistance			
(Presidentially Declared Disasters)	97.036	DR-4315	26,976
			263,345
Total			\$ 959,825

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Benton County, Iowa, and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. The County receives federal awards both directly from federal agencies and indirectly through pass-through entities. Federal financial assistance provided to a subrecipient is treated as an expenditure when it is paid to the subrecipient.

Governmental fund types account for the County's federal grant activity. Therefore, expenditures in the schedule of expenditures of federal awards are recognized on the modified accrual basis – when they become a demand on current available financial resources. The County's summary of significant accounting policies is presented in Note 1 in the County's basic financial statements.

Note 2 - Subrecipients

Of the federal expenditures presented in the accompanying schedule of expenditures of federal awards, the County provided federal awards to subrecipients as follows:

	Federal CFDA	-	Amount ovided to
Program Title	Number	Sul	orecipients
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228	\$	129,355

Part I: Summary of the Independent Auditor's Report

Financial Statements

Type of auditor's report issued	Unmodified
Internal control over financial reporting: Material weaknesses identified Significant deficiencies identified not considered to be material weaknesses	Yes Yes
Noncompliance material to financial statements noted?	No
Federal Awards	
Internal control over major programs: Material weaknesses identified Significant deficiencies identified not considered to be material weaknesses	No Yes
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133 §.510(a):	No
Identification of major programs:	
Name of Federal Program	CFDA Number
Community Development Block Grants/ State's Program and Non-Entitlement Grants in Hawaii	14.228
Highway Planning and Construction	20.205
Dollar threshold used to distinguish between type A and type B programs:	\$300,000
Auditee qualified as low-risk auditee?	No

Part II: Findings Related to the Basic Financial Statements:

Material Weaknesses

2014-A Preparation of Financial Statements

Criteria – A properly designed system of internal control over financial reporting includes the preparation of an entity's financial statements and accompanying notes to the financial statements by internal personnel of the entity.

Condition – As auditors, we were requested to draft the financial statements and accompanying notes to the financial statements. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

Cause – We recognize that with a limited number of office employees, preparation of the financial statements is difficult.

Effect – The effect of this condition is that the year-end financial reporting is prepared by a party outside of the entity. The outside party does not have the constant contact with ongoing financial transactions that internal staff have.

Recommendation – We recommend that County officials continue reviewing operating procedures in order to obtain the maximum internal control possible under the circumstances to enable staff to draft the financial statements internally.

Response – The County will continue to review operating procedures and segregate employee duties to the extent financially feasible to maximize internal control. There will be no change until it is fiscally responsible to add additional staff.

2014-B Treasurer's Office – Segregation of Duties

Criteria – Properly designed segregation of duties allows entities to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles.

Condition – Several persons in the Treasurer's office take turns receipting funds, making deposits, and reconciling bank statements. This situation presents a lack of segregation of duties.

Cause – With a limited number of office employees, segregation of duties is difficult.

Effect – Since job functions were not properly segregated, misstatements may not have been prevented or detected on a timely basis in the normal course of operations.

Recommendation – The Treasurer has done a good job enhancing controls through supervision and review of work. We recommend that the Treasurer continue to look for opportunities to increase controls as staff changes.

Part II: Findings Related to the Basic Financial Statements: (continued)

Response – At this time, the Treasurer is doing the daily reconciling of the office with the State Motor Vehicle System and the County tax collection system. In addition, a mail log has been implemented, with the Treasurer verifying that the amounts are being properly distributed.

The Treasurer and 1st Deputy perform the monthly bank statement reconciliations. Month end balancing is done by the Treasurer and that 1st Deputy, reconciliation is done by the Treasurer, but deposit verification is done by the 1st Deputy. Therefore, we are requiring a second set of eyes on each bank statement.

The 1st Deputy is also responsible for the monthly reconciliation with the State Motor Vehicle System, verifying that both the Motor Vehicles line item and the Use Tax line item are being cleared for the previous month, with the amount being transferred to the State of Iowa and the General Ledger Journal entry into the County financial system.

Significant Deficiencies

2014-C Sheriff's Office – Segregation of Duties

Criteria – Properly designed segregation of duties allows entities to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles.

Condition – In the Sheriff's Office there are generally only one or two individuals in the office with control over the receipts and disbursements areas for which no compensating controls exist.

Cause – With a limited number of office employees, segregation of duties is difficult.

Effect – Since job functions were not properly segregated, misstatements may not have been prevented or detected on a timely basis in the normal course of operations.

Recommendation – County officials should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances.

Response – During FY13, there was only one full-time and one part-time employee in the office. When both persons were working, one person opened the mail and the other made the deposit. We now have two full-time employees and one part-time employee. The office now segregates the duties to provide more control over receipts and disbursements.

2014-D Recorder's Office – Segregation of Duties

Criteria – Properly designed segregation of duties allows entities to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles.

Condition – In the Recorder's Office there are generally only one or two individuals in the office with control over the receipts and disbursements areas for which no compensating controls exist.

Part II: Findings Related to the Basic Financial Statements: (continued)

Cause – With a limited number of office employees, segregation of duties is difficult.

Effect – Since job functions were not properly segregated, misstatements may not have been prevented or detected on a timely basis in the normal course of operations.

Recommendation – County officials should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances.

Response – We understand and are aware of this. We have two employees in our office, and duties are split between daily balancing and preparing bank deposits.

2014-E Landfill Gate Fees – Segregation of Duties

Criteria – Properly designed segregation of duties allows entities to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles.

Condition – At the Landfill there is generally only one individual with control over the receipts area for which no compensating controls exist.

Cause – With a limited number of office employees, segregation of duties is difficult.

Effect – Since job functions were not properly segregated, misstatements may not have been prevented or detected on a timely basis in the normal course of operations.

Recommendation – County officials should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances.

Response – In the past, there has only been one employee in the scale house. Beginning with FY15, the daily receivables are being deposited at the end of each day. When possible, an additional employee is present at the end of day to assist with cash receipts. The daily deposit information is faxed to the Treasurer at the end of each day also. The Treasurer performs the monthly bank statement reconciliation. On December 1, 2014, an additional employee was added, a Landfill Manager. The Landfill Commission will continue to review operating procedures and segregate duties to the extent financially feasible.

2014-F Conservation Camping Fees – Segregation of Duties

Criteria – Properly designed segregation of duties allows entities to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles.

Condition – The collection of camping fees is generally performed by the same park ranger that has performed the camper counts. In addition, the reconciliation process is performed by the Conservation Director, who also has access to the monies collected.

Cause – With a limited number of employees, segregation of duties is difficult.

Part II: Findings Related to the Basic Financial Statements: (continued)

Effect – Since job functions were not properly segregated, misstatements may not have been prevented or detected on a timely basis in the normal course of operations.

Recommendation – We understand that the County has made improvements in the collection process. County officials should continue to review the operating procedures of collecting camper fees to obtain the maximum internal control possible under the circumstances.

Response – The rangers will continue to collect all of the camping fees onsite but not open them. However, we understand the issue with this and will continue to review our procedures and segregate this duty whenever fiscally feasible. The director will continue to utilize a second person for opening and counting, and a third person for delivering counted camping fees whenever possible, thus segregating the duties further.

Part III: Findings and Questioned Costs for Federal Awards:

Significant Deficiency

2014-001 Cash Management U.S. Department of Housing and Urban Development CFDA #14.228 Community Development Block Grant Grants/State's Program and Non-Entitlement Grants in Hawaii

Criteria – A properly designed system of internal control over compliance with the requirements of federal programs allows entities to meet those requirements set forth by the federal government in administering federal grants. The Cash Management Improvement Act of 1990-31 CFR 205.33 requires that when grant funds are advanced, recipients must follow procedures to minimize the time elapsing between the transfer of funds and disbursement.

Condition –A late change in eligible grant expenditures, resulted in the County holding \$2,972 in excess grant funds. The excess funds were held for less than 30 days.

Cause – The project included several funding sources. At the time of the last funding request, the entire final payment due to the contractor was believed to be eligible for federal funding. It wasn't until after the funds were requested that it was determined that a portion of the final payment was not eligible.

Effect – The County did not comply with federal requirements regarding the Cash Management Improvement Act.

Recommendation – The County should put procedures in place to insure that they are following all requirements of federal grants related to the provisions of the Cash Management Improvement Act.

Response – This grant was for a portion of the project and was administered by a third-party vendor. The County also has procedures in place for monitoring grant receipts and expenditures by project. This deficiency was the result of the failure of both controls. The County is reviewing the existing controls and what additional controls can be implemented to address this type of failure in the future.

Part IV: Other Findings Related to Required Statutory Reporting:

- **2014-IA-A** Certified Budget Disbursements during the year ended June 30, 2014, did not exceed the amounts budgeted by function.
- **2014-IA-B** Questionable Expenditures No expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979, were noted.
- **2014-IA-C** Travel Expense No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- **2014-IA-D Business Transactions** Business transactions between the County and County officials or employees are detailed as follows:

Name, Title, and Business Connection	Transaction Description	Amount	Amount	
Kipp Schoettner, owner of John's Tire Service, spouse of Melinda Schoettner, Deputy Treasurer	Services	\$ 3,9	993	
Terry Ehlinger, owner of Ehlinger's Vinton Express, spouse of Bonnie Ehlinger, Sheriff's Office	Supplies	8	330	
Barb Campbell, sister of Deb Fleming County Attorney Office	Supplies	1	05	
Winsor Concrete Designs, owned by Jeff Winsor, Secondary Roads Department	Supplies		60	
Steve's Stump Grinding, owned by Steve Helms, Secondary Roads Department	Services		50	
Larry Yeager, owner of Jessy's Gems, parent Danelle Fowler, Assessor's Office	Supplies		11	

In accordance with Chapter 331.342(10) of the Code of Iowa, the transactions with Terry Ehlinger, Barb Campbell, Jeff Winsor, Steve Helms, and Larry Yeager do not appear to represent conflicts of interest since the total of the transactions with each individual were less than \$1,500 during the fiscal year. The transaction with Kipp Schoettner does not appear to represent a conflict of interest since it was entered into through competitive bidding in accordance with Chapter 331.342 of the Code of Iowa.

2014-IA-E Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.

Part II: Other Findings Related to Required Statutory Reporting: (continued)

- **2014-IA-F Board Minutes** No transactions were found that we believe should have been approved in the Board minutes but were not.
- **2014-IA-G Deposits and Investments** No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- **2014-IA-H** Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- **2014-IA-I** Solid Waste Tonnage Fees Retained No instances of non-compliance with the solid waste fees used or retained in accordance with provisions of Chapter 455B.310 of the Code of Iowa were noted.
- **2014-IA-J** Financial Assurance The County has demonstrated financial assurance for closure and postclosure care by establishing a local government dedicated fund as provided in Chapter 567-113-14(6) of the Iowa Administrative Code.
- **2014-IA-K** County Extension Office The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2014, for the County Extension Office did not exceed the amount budgeted.

2014-IA-L Urban Renewal Annual Report – The urban renewal annual report was properly approved and certified to the Iowa Department of Management on or before December 1.

Benton County Corrective Action Plan Year Ended June 30, 2014

Comment Number	Comment Title	Corrective Action Plan	Contact Person, Title, Phone Number	Anticipated Date of Completion
Findings Re	elated to the Basic F	Financial Statements:		
2014-A	Preparation of Financial Statements	The corrective action plan was documented in our response to the auditor's comment. See the Schedule of Findings and Questioned Costs.	Jill Marlow, County Auditor 319-472-2365	Not determined at this date.
2014-B	Treasurer's Office – Segregation of Duties	The corrective action plan was documented in our response to the auditor's comment. See the Schedule of Findings and Questioned Costs.	Jill Marlow, County Auditor 319-472-2365	Not determined at this date
2014-C	Sheriff's Office – Segregation of Duties	The corrective action plan was documented in our response to the auditor's comment. See the Schedule of Findings and Questioned Costs.	Jill Marlow, County Auditor 319-472-2365	Not determined at this date
2014-D	Recorder's Office – Segregation of Duties	The corrective action plan was documented in our response to the auditor's comment. See the Schedule of Findings and Questioned Costs.	Jill Marlow, County Auditor 319-472-2365	Not determined at this date
2014-E	Landfill Gate Fees – Segregation of Duties	The corrective action plan was documented in our response to the auditor's comment. See the Schedule of Findings and Questioned Costs.	Jill Marlow, County Auditor 319-472-2365	Not determined at this date

			Contact Person,	Anticipated
Comment			Title,	Date of
Number	Comment Title	Corrective Action Plan	Phone Number	Completion
Findings Re	lated to the Basic F	inancial Statements: (continued)		
2014-F	Conservation Camping Fees – Segregation of Duties	The corrective action plan was documented in our response to the auditor's comment. See the Schedule of Findings and Questioned Costs.	Jill Marlow, County Auditor 319-472-2365	Not determined at this date
Findings Re	lated to Federal Aw	ards:		
2014-001	Cash Management	The corrective action plan was documented in our response to the auditor's comment. See the Schedule of Findings and Questioned Costs.	Jill Marlow, County Auditor 319-472-2365	Not determined at this date

There were no prior year federal findings.