



Financial Statements  
June 30, 2022  
**Benton County**

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Benton County

Benton County  
Officials

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Name	Title	Term Expires
Gary Bierschenk Rick Primmer Tracy Seeman	Board of Supervisors Board of Supervisors Board of Supervisors	December 2024 December 2024 December 2022
Hayley Rippel	County Auditor	December 2024
Melinda Schoettmer	County Treasurer	December 2022
Lexa Speidel	County Recorder	December 2022
Ronald J. Tippet	County Sheriff	December 2024
David C. Thompson	County Attorney	December 2022
Larry Andreesen	County Assessor	Appointed



## Independent Auditor's Report

To the Officials of Benton County:

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Benton County, Iowa (County) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County, as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Adoption of New Accounting Standard*

As discussed in Notes 1 and 15 to the financial statements, the County has adopted the provisions of Government Accounting Standards Board (GASB) Statement No. 87, *Leases*, for the year ended June 30, 2022. Accordingly, a restatement has been made to the County's governmental activities' net position and General Fund's fund balance as of July 1, 2021, to restate beginning net position and fund balance. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. We also previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2021 (which are not presented herein) and expressed unmodified opinions on those financial statements. The combining nonmajor fund financial statements, the schedule of revenues by source and expenditures by function, and the schedule of expenditures of federal awards required by Title 2, U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining nonmajor fund financial statements, the schedule of revenues by source and expenditures by function, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the financial statements. The other information comprises the list of officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.



In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated February 27, 2023 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

The image shows a handwritten signature in cursive script that reads "Eide Sully LLP". The signature is written in black ink and is positioned above the typed name and date.

Dubuque, Iowa  
February 27, 2023

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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Benton County provides this Management's Discussion and Analysis as part of our annual financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2022. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

### FINANCIAL HIGHLIGHTS

Total revenue for the County's governmental activities increased from 2021 to 2022, approximately 6.13%.

Property tax experienced a 13.11% increase, growing from \$11.283 million in 2021 to \$12.762 million in 2022.

Intergovernmental revenues of the governmental funds, including grants and contributions, decreased approximately \$1.436 million from \$13.357 million in 2021 to \$11.921 million in 2022.

Governmental activities program expenses decreased in 2022 when compared to 2021 by approximately \$2.120 million. County environment and education experienced the most significant change, decreasing in 2022 from \$5.689 million to \$3.981 million.

### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

- *Management's Discussion and Analysis* introduces the basic financial statements and provides an analytical overview of the government's financial activities.
- The *Government-wide Financial Statements* consist of a statement of net position and a statement of activities. These provide information about the activities of Benton County as a whole and present an overall view of the County's finances.
- The *Fund Financial Statements* tell how government services were financed in the short term as well as what remains for future spending. Fund financial statements report Benton County's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Benton County acts solely as an agent or custodian for the benefit of those outside of the government.
- The financial statements also include *notes* that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the County's budget for the year.
- *Supplementary Information* provides detailed information about the non-major governmental and the individual fiduciary funds.

## REPORTING THE COUNTY AS A WHOLE

### **The Statement of Net Position and the Statement of Activities**

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The statement of net position and the statement of activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The statement of net position presents all of the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between them reported as "net position." Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the event or change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are displayed in the statement of net position and the statement of activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration or general government, interest on long-term debt and other non-program activities. Property tax and state and federal grants finance most of these activities.

### **Fund Financial Statements**

The County has three kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. These governmental funds include:
  - a. The General Fund
  - b. Special Revenue Funds, such as Rural Services, Secondary Roads, Mental Health, Watershed Management Authority, and other nonmajor funds
  - c. The Capital Projects Funds
  - d. The Debt Service Fund (Nonmajor Fund)
  - e. The Permanent Fund (Nonmajor Fund)

These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for the governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

- 2) Proprietary funds account for the County's employee group health insurance, an internal service fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for the proprietary funds include a statement of net position, a statement of revenues, expenses, and changes in fund net position and a statement of cash flows.

- 3) Fiduciary funds are used to report assets held in a trust or agency capacity for others and cannot be used to support the government's own programs. These fiduciary funds include, but are not limited to, custodial funds that account for:

County Assessor  
E911 Surcharge  
Joint Disaster Services

The required financial statements for the fiduciary funds include a statement of fiduciary net position and statement of changes in fiduciary net position.

A summary reconciliation between the government-wide financial statements and the fund financial statements follows the fund financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the County's financial position.

The County's combined net position increased from \$55.896 million in 2021 to \$63.801 million in 2022. Our analysis below focuses on the net position and changes in net position of the County's governmental activities.

**NET POSITION OF GOVERNMENTAL ACTIVITIES**  
**(as shown in the Statement of Net Position)**

	June 30,	
	2022	(Not Restated) 2021
Current and other assets	\$ 45,469,348	\$ 30,067,906
Capital assets	47,109,205	44,757,207
Total assets	92,578,553	74,825,113
 Deferred outflows of resources	 1,279,880	 1,777,386
 Other liabilities	 3,117,890	 782,849
Long-term liabilities	6,494,466	5,680,069
Total liabilities	9,612,356	6,462,918
 Deferred inflows of resources	 20,444,966	 14,243,919
 Net position:		
Net investment in capital assets	47,109,205	44,757,207
Restricted	12,680,562	9,481,585
Unrestricted	4,011,344	1,656,870
Total net position	\$ 63,801,111	\$ 55,895,662

The Net Position of the County's governmental activities increased from \$55,895,662 in 2021 to \$63,801,111 in 2022. The largest portion of the County's net position is invested in capital assets. The change in total net position is due largely to capital contributions from the County's Farm-to-Market account and the Secondary Roads fund balance. Unrestricted net position is the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements.

**CHANGES IN NET POSITION OF GOVERNMENTAL ACTIVITIES**  
**(as shown in the Statement of Activities)**

	Year Ended June 30,	
	2022	(Not Restated) 2021
Revenues		
Charges for service and sales	\$ 2,607,739	\$ 2,365,782
Operating grants and contributions	8,894,407	11,778,635
Capital grants and contributions	3,897,184	1,868,328
Property taxes	12,761,724	11,282,711
Penalty and interest on property taxes	75,150	74,873
State tax credits	915,668	848,815
Local option sales tax	1,727,944	1,177,959
Unrestricted investment earnings	31,547	67,687
Miscellaneous	859,204	471,169
Total revenues	31,770,567	29,935,959
Expenses		
Public safety and legal services	4,794,953	5,026,147
Physical health and social services	1,003,591	1,029,662
Mental health	1,364,931	1,330,359
County environment and education	3,981,022	5,688,983
Roads and transportation	9,610,940	9,736,416
Government services to residents	865,494	801,856
Administration	2,133,697	2,250,732
Non-program	110,490	120,636
Total expenses	23,865,118	25,984,791
Change in net position	7,905,449	3,951,168
Net position beginning of year, as restated	55,895,662	51,944,494
Net position end of year	\$ 63,801,111	\$ 55,895,662

## GOVERNMENTAL ACTIVITIES

The results of governmental activities for the year caused Benton County's net position to increase by \$7,905,449. Total revenues for governmental activities increased from the prior year, including property taxes which increased \$1,834,608.

The total property tax rates in 2022 increased from 2021; the total property tax dollars levied, including gas and electric, increased \$2,012,424 in 2022 from 2021. This is a result of the increased taxable valuation and the increased 1.32194 in levy.

	<u>FY2022</u>	<u>FY2021</u>
Countywide taxable value	1,642,969,779	1,597,703,225
Countywide levy rate less debt	5.97311	5.51709
Dollars levied less debt	9,813,638	8,814,665
Countywide taxable debt service value	1,683,170,997	1,635,238,726
Countywide debt service levy rate	0	0
Dollars levied for debt service	0	0
<b>Total countywide levy rate</b>	<b>5.97311</b>	<b>5.51709</b>
Total dollars levied countywide	9,813,638	8,814,665
Rural taxable value	1,064,131,632	1,033,246,261
Rural tax levy rate	3.84450	2.97858
Dollars levied for rural area only	4,091,058	3,077,607
Total dollars levied	13,904,696	11,892,272

The cost of all governmental activities this year was \$23.865 million compared to \$25.985 million last year. However, as shown in the Statement of Activities on page 17, the amount that our taxpayers ultimately financed for these activities through County property taxes was only \$12.837 million because some of the cost was paid by those directly benefiting from the programs or by other governments and organizations that subsidized certain programs with grants and contributions. The County paid for the remaining "public benefit" portion of governmental activities with other revenues, such as interest and general entitlements.

## THE COUNTY'S INDIVIDUAL MAJOR FUNDS

As the County completed the year, its governmental funds reported a combined fund balance of \$23,955,858 which is higher than last year's total of \$14,798,581. The following are the most significant changes in the governmental funds from the prior year.

### General Fund

General Fund revenues increased in 2022 by \$1,204,382 and expenditures increased \$2,184,081 when compared to the prior year. The ending fund balance increased from 2021 to 2022 by \$1,263,713 to \$8,377,653 with \$5,933,787 of that balance being unassigned. Unassigned funds are available for any legal use within the fund. The County continues to commit a portion of the ending fund balance to address any emergency response in Benton County in addition to capital improvements and equipment replacement.

	<u>2022</u>	<u>2021</u>
Ending Total Fund Balance	\$ 8,377,653	\$ 7,113,940
Restricted	1,847,866	1,435,110
Committed	596,000	596,000
Unassigned	5,933,787	5,082,830
Revenue	12,766,352	11,561,970
Other Financing Sources (Uses)	(149,911)	(281,560)
Expenditures	11,352,728	9,168,647

### Secondary Roads

Secondary Roads Fund expenditures decreased \$20,452 from the prior year. The fund encountered an increase in revenues from 2021 to 2022 of \$173,864 due to an increase in miscellaneous revenues. Non-spendable fund balance, which generally accounts for inventory reserves, increased \$111,675 from 2021 to 2022. All of these factors combined have resulted in an increase in the Secondary Roads Fund fund balance of \$2,222,566. The County continues to plan for long-range projects including grading, paving and bridge replacement projects, and expects to fund a portion of those projects through local option sales tax revenue. Steps continue to be taken to re-design current projects to reduce costs, yet still meet the needs and safety of the traveling public.

	<u>2022</u>	<u>2021</u>
Ending Total Fund Balance	\$ 6,347,897	\$ 4,125,331
Nonspendable	372,274	260,599
Restricted	5,975,623	3,864,732
Revenue	7,262,555	7,088,691
Other Financing Sources	3,674,316	3,576,843
Expenditures	8,714,305	8,734,757



## BUDGETARY HIGHLIGHTS

In accordance with the Code of Iowa, the Board of Supervisors annually adopts a budget following required public notice and hearing for all funds, except custodial funds. Although the budget document presents functional disbursements by fund, the legal level of control is at the aggregated functional level (activity), not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The County budget is prepared on the cash basis. Benton County amended its operating budget two times during the fiscal year.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At the end of FY22, Benton County had \$47.109 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges. More detailed information about the County's capital assets is presented in Note 6 to the financial statements.

### Debt

At June 30, 2022, the County had \$5,314,104 of General Obligation Bonds outstanding, compared to \$0 at June 30, 2021. More detailed information about the County's long-term debt is presented in Note 7 to the financial statements.

The Constitution of the State of Iowa limits the amount of general obligation debt that counties can issue to 5 percent of the assessed value of all taxable property within the County's corporate limits. The County's outstanding general obligation debt limitation is \$139.12 million, based on 2022 values.

### 100% Assessed Values for Calculating Debt Capacity

<u>2021 for 22/23 collections</u>	<u>2020 for 21/22 collections</u>	<u>2019 for 20/21 collections</u>
\$2,782,348,415	\$2,645,648,535	\$2,628,421,863

Other obligations include accrued vacation pay and sick leave. More detailed information about the County's long-term liabilities is presented in Note 7 to the financial statements.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Benton County's elected and appointed officials and citizens considered many factors when setting the 2023 fiscal year budget, tax rates, and the fees that will be charged for the various County activities.

Inflation in the State is comparable to the increase in the national Consumer Price Index of 7.0 percent for calendar year 2022.

Benton County takes the economic situation in account when adopting the General Fund budget for FY2023. Benton County continues to use local option sales and services tax receipts to fund activities in the rural fund resulting in a reduced levy. Benton County will continue to use fund reserves to finance programs we currently offer and offset the effect of inflation on program costs. The County is currently utilizing the American Rescue Plan Act (ARPA) funds to also offset some Capital Projects in the works such as the Emergency Communications Tower Project. ARPA Funds also have helped offset other costs for courthouse grounds and other facilities maintenance along with other needs that arise.

Overall budgeted program disbursements are expected to increase in FY23 in comparison to actual disbursements for FY22. Activities with relatively large increases include Public Safety and Legal Services, Roads and Transportation, and Administration. Part of the Public Safety and Legal Services increase is due to the additional cost the County is required to cover for the Emergency Management. The County has also Bonded for an Emergency Communications Project that has slowly begun in FY22 and will continue. The County has finished serving as the lead in the Middle Cedar Watershed Management Authority (WMA). The watershed grant is officially done and all projects were completed in FY22. The Weed Eradication and related expenses have also increased due to obtaining another full-time employee and also purchasing equipment so that it can continue being a stand-alone department. Other continued costs have increased with the overall general inflation and such as cost of fuel and other supply demands to continue our day to day operations and services we provide.

The County will closely monitor changes in the political climate and in the administration at both the Federal and State level and the potential affect it may have on the County and its financial position. The County must plan and cautiously make financial decisions today based on the careful analysis of its current and future financial condition. Those decisions however may be impacted by future changes in funding levels from the Federal and State government as well as legislation that may affect the County's funding and/or provision of services. The County's management actively looks for alternate ways to deliver services that would improve efficiency and reduce expenses. The County performs long-term planning for capital improvements and other major expenses in an effort to moderate financial impacts. The County must be financially prepared to respond to natural and man-made disasters with the ability to protect the safety and welfare of its citizens while continuing to provide essential services.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Benton County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the County Auditor's Office, Benton County, P.O. Box 549, 111 E. 4<sup>th</sup> Street, Vinton, Iowa 52349.



Basic Financial Statements  
**Benton County**

Benton County  
Exhibit A – Statement of Net Position  
June 30, 2022

	Governmental Activities
Assets	
Cash and Pooled Investments	\$ 26,069,808
Receivables	
Property tax	
Delinquent	20,580
Succeeding year	14,963,596
Interest and penalty on property tax	107,634
Accounts	171,607
Opioid settlement	400,048
Due from Other Governments	1,060,578
Lease Receivable	17,100
Inventories	372,274
Prepaid Expenses	194,668
Loan Receivable	60,000
Capital Assets	
Capital assets, not being depreciated	8,156,370
Capital assets, net of accumulated depreciation	38,952,835
Net Pension Asset	2,031,455
Total assets	92,578,553
Deferred Outflows of Resources	
Pension Related Deferred Outflows	1,043,790
OPEB Related Deferred Outflows	236,090
Total deferred outflows of resources	1,279,880
Liabilities	
Accounts Payable	1,227,854
Salaries and Benefits Payable	277,631
Unearned Revenue	1,612,405
Long-Term Liabilities	
Portion due or payable within one year	
General obligation bonds	630,000
Compensated absences	576,580
Portion due or payable after one year	
General obligation bonds	4,684,104
Total OPEB liability	603,782
Total liabilities	9,612,356

Benton County  
Exhibit A – Statement of Net Position  
June 30, 2022

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	Governmental Activities
Deferred Inflows of Resources	
Succeeding Year Property Tax Revenue	\$ 14,963,596
Pension Related Deferred Inflows	5,022,646
OPEB Related Deferred Inflows	441,624
Lease Related	17,100
	20,444,966
Total deferred inflows of resources	20,444,966
Net Position	
Net Investment in Capital Assets	47,109,205
Restricted for	
Secondary roads purposes	6,347,897
Supplemental levy purposes	1,847,866
Other purposes	3,484,510
Endowments	
Expendable	152,324
Nonexpendable	847,965
Unrestricted	4,011,344
	4,011,344
Total net position	\$ 63,801,111

Benton County  
Exhibit B - Statement of Activities  
Year Ended June 30, 2022

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Service	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental Activities					
Public safety and legal services	\$ 4,794,953	\$ 732,260	\$ -	\$ 705,332	\$ (3,357,361)
Physical health and social services	1,003,591	423,696	367,015	-	(212,880)
Mental health	1,364,931	-	192,586	-	(1,172,345)
County environment and education	3,981,022	173,213	2,054,863	-	(1,752,946)
Roads and transportation	9,610,940	573,655	5,981,400	3,191,852	135,967
Government services to residents	865,494	667,147	-	-	(198,347)
Administration	2,133,697	37,768	298,543	-	(1,797,386)
Non-program	110,490	-	-	-	(110,490)
<b>Total Governmental Activities</b>	<b><u>\$ 23,865,118</u></b>	<b><u>\$ 2,607,739</u></b>	<b><u>\$ 8,894,407</u></b>	<b><u>\$ 3,897,184</u></b>	<b><u>\$ (8,465,788)</u></b>
General Revenues					
Property and other County tax levied for General purposes					\$ 12,761,724
Penalty and interest on property tax					75,150
State tax credits					915,668
Local option sales tax					1,727,944
Unrestricted investment earnings					31,547
Miscellaneous					859,204
<b>Total General Revenues</b>					<b><u>16,371,237</u></b>
Change in Net Position					7,905,449
Net Position Beginning of Year, As Restated					<u>55,895,662</u>
<b>Net Position End of Year</b>					<b><u>\$ 63,801,111</u></b>

Benton County  
Exhibit C – Balance Sheet  
Governmental Funds  
June 30, 2022

	Special Revenue					Capital Projects Fund	Nonmajor Governmental Funds	Total
	General	Rural Services	Secondary Roads	Mental Health	Watershed Management Authority			
Assets								
Cash and Pooled Investments	\$ 10,270,916	\$ 1,152,755	\$ 6,413,672	\$ 628	\$ -	\$ 5,279,530	\$ 2,518,006	\$ 25,635,507
Receivables								
Property tax								
Delinquent	15,720	4,860	-	-	-	-	-	20,580
Succeeding year	9,859,422	4,291,599	-	-	-	-	812,575	14,963,596
Interest and penalty on property tax	107,634	-	-	-	-	-	-	107,634
Accounts	161,836	-	9,237	-	-	-	534	171,607
Opioid settlement	-	-	-	-	-	-	400,048	400,048
Due from Other Funds	-	-	-	-	-	-	250,775	250,775
Due from Other Governments	159,021	-	513,111	-	273,789	-	114,657	1,060,578
Loan Receivable	-	-	-	-	-	-	60,000	60,000
Lease Receivable	17,100	-	-	-	-	-	-	17,100
Inventories	-	-	372,274	-	-	-	-	372,274
Prepays	-	-	-	-	-	-	37,972	37,972
<b>Total assets</b>	<b>\$ 20,591,649</b>	<b>\$ 5,449,214</b>	<b>\$ 7,308,294</b>	<b>\$ 628</b>	<b>\$ 273,789</b>	<b>\$ 5,279,530</b>	<b>\$ 4,194,567</b>	<b>\$ 43,097,671</b>
Liabilities, Deferred Inflows of Resources, and Fund Balances								
Liabilities								
Accounts payable	\$ 300,931	\$ 10,457	\$ 894,199	\$ -	\$ 22,267	\$ -	\$ -	\$ 1,227,854
Salaries and benefits payable	200,282	11,151	66,198	-	-	-	-	277,631
Unearned revenue	1,612,405	-	-	-	-	-	-	1,612,405
Due to other funds	-	-	-	-	250,775	-	-	250,775
<b>Total liabilities</b>	<b>2,113,618</b>	<b>21,608</b>	<b>960,397</b>	<b>-</b>	<b>273,042</b>	<b>-</b>	<b>-</b>	<b>3,368,665</b>
Deferred Inflows of Resources								
Unavailable revenues								
Succeeding year property tax	9,859,422	4,291,599	-	-	-	-	812,575	14,963,596
Other	223,856	4,860	-	-	163,688	-	400,048	792,452
Lease related	17,100	-	-	-	-	-	-	17,100
<b>Total deferred inflows of resources</b>	<b>10,100,378</b>	<b>4,296,459</b>	<b>-</b>	<b>-</b>	<b>163,688</b>	<b>-</b>	<b>1,212,623</b>	<b>15,773,148</b>
Fund Balances								
Nonspendable	-	-	372,274	-	-	-	885,937	1,258,211
Restricted	1,847,866	1,131,147	5,975,623	628	-	5,279,530	2,096,007	16,330,801
Committed	596,000	-	-	-	-	-	-	596,000
Unassigned	5,933,787	-	-	-	(162,941)	-	-	5,770,846
<b>Total fund balances</b>	<b>8,377,653</b>	<b>1,131,147</b>	<b>6,347,897</b>	<b>628</b>	<b>(162,941)</b>	<b>5,279,530</b>	<b>2,981,944</b>	<b>23,955,858</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 20,591,649</b>	<b>\$ 5,449,214</b>	<b>\$ 7,308,294</b>	<b>\$ 628</b>	<b>\$ 273,789</b>	<b>\$ 5,279,530</b>	<b>\$ 4,194,567</b>	<b>\$ 43,097,671</b>

Benton County  
 Exhibit D – Reconciliation of the Balance Sheet –  
 Governmental Funds to the Statement of Net Position  
 June 30, 2022

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Total Governmental Fund Balances		\$ 23,955,858
Amounts reported for Governmental Activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds.		47,109,205
Other long-term assets are not available to pay current period expenditures and, therefore, are reported as deferred inflows of resources in the governmental funds.		792,452
Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:		
Deferred outflows of resources		1,279,880
Deferred inflows of resources		(5,464,270)
The Internal Service Fund is used by the County to charge the costs of health insurance to the individual funds. The assets and liabilities of the Internal Service Fund are included with governmental activities in the Statement of Net Position.		590,997
Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and, therefore, are not reported as fund liabilities. All liabilities - both current and long-term - are reported in the Statement of Net Position. Balances at June 30, 2022, are:		
Compensated absences	\$ (576,580)	
Total OPEB liability	(603,782)	
General obligation bonds, including premium	(5,314,104)	
Net pension asset	2,031,455	
Total long-term liabilities	(4,463,011)	(4,463,011)
Net Position of Governmental Activities		\$ 63,801,111



**Benton County**  
**Exhibit E – Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**Year Ended June 30, 2022**

	Special Revenue						Total	
	General	Rural Services	Secondary Roads	Mental Health	Watershed Management Authority	Capital Projects Fund		Nonmajor Governmental Funds
<b>Revenues</b>								
Property and other County tax	\$ 8,493,363	\$ 3,881,197	\$ -	\$ 496,304	\$ -	\$ -	\$ 1,727,343	\$ 14,598,207
Interest and penalty on property tax	49,575	-	-	-	-	-	-	49,575
Intergovernmental	2,772,993	222,989	6,642,131	235,038	2,030,658	-	17,355	11,921,164
Licenses and permits	28,292	-	55,366	-	-	-	-	83,658
Charges for service	910,327	12,550	-	-	-	-	7,015	929,892
Use of money and property	103,718	-	-	-	-	-	24,204	127,922
Miscellaneous	408,084	16,059	565,058	-	187,237	-	24,467	1,200,905
<b>Total revenues</b>	<b>12,766,352</b>	<b>4,132,795</b>	<b>7,262,555</b>	<b>731,342</b>	<b>2,217,895</b>	<b>-</b>	<b>1,800,384</b>	<b>28,911,323</b>
<b>Expenditures</b>								
Operating								
Public safety and legal services	5,984,448	2,630	-	-	-	-	83,910	6,070,988
Physical health and social services	1,057,976	-	-	-	-	-	5,897	1,063,873
Mental health	-	-	-	1,397,982	-	-	-	1,397,982
County environment and education	1,085,287	634,226	-	-	2,068,181	-	190,386	3,978,080
Roads and transportation	-	295,062	8,648,729	-	-	-	-	8,943,791
Governmental services to residents	930,186	5,796	-	-	-	-	1,073	937,055
Administration	2,184,341	15,246	-	-	-	-	96,070	2,295,657
Non-program	110,490	-	-	-	-	-	-	110,490
Capital projects	-	-	65,576	-	-	221,389	58,000	344,965
<b>Total expenditures</b>	<b>11,352,728</b>	<b>952,960</b>	<b>8,714,305</b>	<b>1,397,982</b>	<b>2,068,181</b>	<b>221,389</b>	<b>435,336</b>	<b>25,142,881</b>
<b>Excess (Deficiency) of Revenues over (Under) Expenditures</b>	<b>1,413,624</b>	<b>3,179,835</b>	<b>(1,451,750)</b>	<b>(666,640)</b>	<b>149,714</b>	<b>(221,389)</b>	<b>1,365,048</b>	<b>3,768,442</b>
<b>Other Financing Sources (Uses)</b>								
Sale of capital assets	7,164	-	67,566	-	-	-	-	74,730
Issuance of long-term debt	-	-	-	-	-	5,025,000	-	5,025,000
Premium on long-term debt	-	-	-	-	-	289,105	-	289,105
Transfers in	100,000	400,000	3,606,750	-	-	-	-	4,106,750
Transfers out	(257,075)	(3,089,675)	-	-	-	-	(760,000)	(4,106,750)
<b>Total other financing sources (uses)</b>	<b>(149,911)</b>	<b>(2,689,675)</b>	<b>3,674,316</b>	<b>-</b>	<b>-</b>	<b>5,314,105</b>	<b>(760,000)</b>	<b>5,388,835</b>
<b>Net Change in Fund Balances</b>	<b>1,263,713</b>	<b>490,160</b>	<b>2,222,566</b>	<b>(666,640)</b>	<b>149,714</b>	<b>5,092,716</b>	<b>605,048</b>	<b>9,157,277</b>
<b>Fund Balances Beginning of Year, As Restated</b>	<b>7,113,940</b>	<b>640,987</b>	<b>4,125,331</b>	<b>667,268</b>	<b>(312,655)</b>	<b>186,814</b>	<b>2,376,896</b>	<b>14,798,581</b>
<b>Fund Balances End of Year</b>	<b>\$ 8,377,653</b>	<b>\$ 1,131,147</b>	<b>\$ 6,347,897</b>	<b>\$ 628</b>	<b>\$ (162,941)</b>	<b>\$ 5,279,530</b>	<b>\$ 2,981,944</b>	<b>\$ 23,955,858</b>

Exhibit F – Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Governmental Funds to the Statement of Activities  
 Year Ended June 30, 2022

Net change in fund balances - total governmental funds \$ 9,157,277

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital Outlay expenditures and contributed capital assets exceeded depreciation expense in the current year, as follows:

Expenditures for capital assets	\$ 2,371,471	
Contributed capital assets	2,522,669	
Depreciation expense	<u>(2,503,041)</u>	
		2,391,099

In the Statement of Activities, only the gain or the loss on the disposal of capital assets is reported, whereas in the governmental funds, the entire proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balances by the book value of the assets being disposed. (39,101)

Bond proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the Statement of Net Position, however, issuing debt increases long-term liabilities and does not affect the Statement of Activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the Statement of Net Position.

Proceeds, including premium	(5,314,104)
Repayments	21,653

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are reported as deferred inflows of resources in the governmental funds as follows:

Property tax	(82,964)	
Grants	(156,836)	
Opioid settlement	400,048	
Charges for services	<u>101,596</u>	
		261,844

The current year County IPERS contributions are reported as expenditures in the governmental funds, but are reported as a deferred outflow of resources in the Statement of Net Position. 670,233

Exhibit F – Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Governmental Funds to the Statement of Activities  
 Year Ended June 30, 2022

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Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds as follows:

Compensated absences	\$ (42,831)	
OPEB Expense	(29,367)	
Pension Income	580,631	
Termination Benefits	<u>6,800</u>	
		\$ 515,233

The Internal Service Fund is used by the County to charge the costs of employee health benefits to individual funds. The change in net position of the Internal Service Fund is reported with governmental activities.

241,315

Change in net position of governmental activities

\$ 7,905,449

**Benton County**  
Exhibit G – Statement of Net Position  
Proprietary Fund  
June 30, 2022

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	<u>Internal Service - Benton County Co-Insurance</u>
Assets	
Cash and pooled investments	\$ 434,301
Prepaid expense	<u>156,696</u>
Total assets	<u>590,997</u>
Net Position	
Unrestricted	<u>\$ 590,997</u>

**Benton County**  
 Exhibit H – Statement of Revenues, Expenses, and Changes in Fund Net Position  
 Proprietary Fund  
 Year Ended June 30, 2022

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	Internal Service - Benton County <u>Co-Insurance</u>
Operating Revenues	
Charges for service	\$ 2,257,917
Miscellaneous	<u>66,798</u>
Total operating revenues	<u>2,324,715</u>
Operating Expenses	
Insurance premiums	1,867,972
Claims and administrative expenses	<u>215,428</u>
Total operating expenses	<u>2,083,400</u>
Change in Net Position	241,315
Net Position Beginning of Year	<u>349,682</u>
Net Position End of Year	<u><u>\$ 590,997</u></u>

**Benton County**  
 Exhibit I – Statement of Cash Flows  
 Proprietary Fund  
 Year Ended June 30, 2022

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	Internal Service - Benton County <u>Co-Insurance</u>
Cash Flows from Operating Activities	
Cash received from employees and others	\$ 2,324,715
Cash paid for administrative fees and supplies	(216,509)
Cash paid for insurance claims/premiums	<u>(1,887,078)</u>
Net Cash used for Operating Activities	221,128
Cash and Pooled Investments at Beginning of Year	<u>213,173</u>
Cash and Pooled Investments at End of Year	<u><u>\$ 434,301</u></u>
Reconciliation of Change in Net Position to Net Cash provided by Operating Activities	
Change in net position	\$ 241,315
Adjustments to reconcile change in net position to net cash used for operating activities	
Increase in accounts payable	(1,081)
Increase in prepaid expense	<u>(19,106)</u>
Net Cash used for Operating Activities	<u><u>\$ 221,128</u></u>

**Benton County**  
 Exhibit J – Statement of Fiduciary Net Position  
 Custodial Funds  
 June 30, 2022

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Assets	
Cash and pooled investments	
County Treasurer	\$ 2,735,953
Other County officials	56,456
Receivables	
Property tax	
Delinquent	73,386
Succeeding year	36,212,440
Special assessments	20,335
Due from other governments	<u>48,167</u>
Total assets	<u>39,146,737</u>
Liabilities, Deferred Inflows of Resources, and Fund Balances	
Liabilities	
Due to other governments	1,444,686
Trusts payable	<u>5,572</u>
Total liabilities	<u>1,450,258</u>
Deferred Inflows of Resources	
Unavailable revenues	
Succeeding year property tax	<u>36,212,440</u>
Net Position	<u><u>\$ 1,484,039</u></u>

**Benton County**  
 Exhibit K – Statement of Changes in Fiduciary Net Position  
 Custodial Funds  
 Year Ended June 30, 2022

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Additions	
Property and other county tax	\$ 33,685,180
911 surcharge	263,729
State tax credits	2,566,582
Auto licenses and use tax	10,609,567
Office fees and collections	616,822
Intergovernmental	626,917
Assessments	17,480
Trusts	500,463
Miscellaneous	<u>1,690</u>
Total additions	<u>48,888,430</u>
Deductions	
Agency remittances	
To other governments	47,006,840
Payments for the benefit of other governments	714,293
Trusts paid out	<u>792,324</u>
Total deductions	<u>48,513,457</u>
Changes in net position	374,973
Net position beginning of year	<u>1,109,066</u>
Net position end of year	<u><u>\$ 1,484,039</u></u>



## **Note 1 - Summary of Significant Accounting Policies**

Benton County (County) is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board.

### **Reporting Entity**

For financial reporting purposes, Benton County has included all funds, organizations, agencies, boards, commissions, and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

Based on the above criteria, the County has determined that there are no potential component units which must be included in the County's financial statements as of and for the year ended June 30, 2022.

### **Jointly Governed Organizations**

The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Benton County Assessor's Conference Board, Benton County Emergency Management Commission, Benton County Joint E911 Service Board and Benton County Solid Waste Disposal Commission. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Custodial Funds of the County.

### **Basis of Presentation**

#### **Government-wide Financial Statements**

The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

*Net investment in capital assets* consists of capital assets, net of accumulated depreciation and reduced by outstanding debt balances attributable to the acquisition, construction or improvement of those assets.

*Restricted net position* results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

### **Fund Financial Statements**

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

**General Fund** - is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges, and the capital improvement costs not paid from other funds.

**Special Revenue Funds** - The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the County outside of incorporated city areas. The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the General and the Special Revenue, Rural Services Funds and other revenues to be used for secondary road construction and maintenance. The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services. The Watershed Management Authority Fund is used to account for the Watershed Management grant.

**Capital Projects** – The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

Additionally, the County reports the following fund types:

**Permanent Fund** – The Permanent Fund is used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the County’s programs.

**Debt Service Fund** – The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the County’s general long-term debt.

**Proprietary Fund** – An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

**Fiduciary Funds** – Custodial funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

#### **Measurement Focus and Basis of Accounting**

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants, and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under lease agreements are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund is charges to customers for sales and services. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

#### **Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Fund Equity**

The following accounting policies are followed in preparing the financial statements:

**Cash and Pooled Investments** – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

**Property Tax Receivable** – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2020 assessed property valuations; is for the tax accrual period July 1, 2021 through June 30, 2022, and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2021.

**Interest and Penalty on Property Tax Receivable** – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

**Special Assessments Receivable** – Special assessments receivable represent amounts due from individuals for work done which benefit their property. These assessments are payable by individuals in not less than ten nor more than twenty annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Assessments receivable represent assessments which are due and payable but have not been collected.

**Opioid Litigation Settlement** – The State of Iowa along with other states settled claims that certain prescription drug companies and pharmaceutical distributors engaged in misleading and fraudulent conduct in the marketing and sale of opioids and failed to monitor for, detect and prevent diversion of the drugs. The County also settled the same claims and related claims. Due to its settlement of these claims, the County will receive payments from the Defendant companies over the next seventeen years. The County is required to use these funds for activities to remediate the opioid crisis and treat or mitigate opioid use disorder and related disorders through prevention, harm reduction, treatment, and recovery services.

**Due From and Due to Other Funds** – During the course of its operations, the County has numerous transactions between funds. To the extent certain transactions between funds had not been paid or received as of June 30, 2022, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

**Due from Other Governments** – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants, and reimbursements from other governments.

**Inventories** – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories are recorded as expenditures when consumed rather than when purchased.

**Prepaid Expenses** – Prepaid expenses represent certain payments to vendors that reflect costs applicable to future accounting periods.

**Capital Assets** – Capital assets, which include property, equipment and vehicles, intangibles, and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of \$5,000 and estimated useful lives in excess of two years.

Capital assets of the County are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Infrastructure	15 - 65
Intangibles	2 - 20
Buildings	20 - 50
Equipment	2 - 30

**Leases** – A lessor should recognize a lease receivable and a deferred inflow of resources at the commencement of the lease term, with certain exceptions for leases of assets held as investments, certain regulated- leases, short-term leases, and leases that transfer ownership of the underlying asset. A lessor should not derecognize the asset underlying the lease. The lease receivable should be measured at the present value of lease payments expected to be received during the lease term. The deferred inflow of resources should be measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relate to future periods.

Key estimates and judgments include how the County determines the discount rate it uses to discount the expected lease receipts to present value, lease term and lease receipts.

The County uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**Deferred Outflows of Resources** – Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense and contributions from the employer after the measurement date but before the end of the employer’s reporting period.

**Due to Other Governments** – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

**Unearned Revenue** – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Unearned revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the County has not made a qualifying expenditure. Unearned revenue consists of unspent American Rescue Plan Act proceeds.

**Trusts Payable** – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

**Compensated Absences** – County employees accumulate a limited amount of earned but unused vacation benefits payable to employees. A liability is recorded when incurred in the government-wide, proprietary fund, and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2022. The compensated absences liability attributable to the governmental activities will be paid primarily by the General and Secondary Roads Funds.

**Long-Term Liabilities** – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position. In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures or in the function which they were budgeted.

**Pensions** – For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability (asset) attributable to the governmental activities will be paid primarily by the General and Secondary Roads Funds.

**Total OPEB Liability** – For purposes of measuring the total OPEB liability, deferred outflows of resources related to OPEB, deferred inflows of resources related to OPEB, and OPEB expense, information has been determined based on the Benton County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and Secondary Roads Funds.

**Deferred Inflows of Resources** – Deferred inflows of resources represents an acquisition of net position that applicable to future period(s) and will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end. In addition, deferred inflows related to leases where the County is the lessor is reported in the governmental funds balance sheet and statement of net position. The deferred inflows of resources related to leases are recognized as an inflow of resources (revenue) over the term of the lease.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivables that will not be recognized until the year for which it is levied and unrecognized items not yet charged to pension and OPEB expense.

**Fund Equity** – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the Board of Supervisors through ordinance or resolution approved prior to year-end. Committed amounts cannot be used for any other purpose unless the Board of Supervisors removes or changes the specified use by taking the same action it employed to commit those amounts.

Assigned – Amounts the Board of Supervisors intend to use for specific purposes.

Unassigned – All amounts not included in other classifications.

**Net Position-** The net position of the internal service fund, Benton County Co-Insurance, is designated for future payments of premiums and claims and administrative expenses of the County.

When an expenditure is incurred for the purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Supervisors has provided otherwise in its commitment of assignment actions.

Fund Balance Classification	Purpose	Fund	Amount
Nonspendable	Prepays	Local Option Sales Tax	\$ 37,972
	Inventories	Secondary Roads	372,274
	Donor Restricted	Carol Sue Donovan Conservation Fund	<u>847,965</u>
			<u>\$ 1,258,211</u>



Fund Balance Classification	Purpose	Fund	Amount
Restricted	General Supplemental	General Fund	\$ 1,847,866
	Rural Services	Rural Services	1,131,147
	Secondary Roads	Secondary Roads	5,975,623
	Mental Health	Mental Health	628
	Records	County Recorder's	
	Management	Records Management	12,483
	Conservation	REAP	26,883
	Emergency Food	Emergency Food	
	and Shelter	and Shelter Program	17
	Environment	Environmental Projects	200
	Roads, Conservation, Libraries, Emergency		
	Services	Local Option Sales Tax	1,645,301
	Electronic	County Recorder's	
	Transactions	Electronic Transaction	588
	Forfeiture	County Sheriff's Forfeiture Fund	36,767
	Commissary	County Sheriff's Commissary Fund	11,903
	Sheriff	County Sheriff's Donation Fund	300
	County Attorney	County Attorney Collections Incentive	35,489
	County Attorney	County Attorney Forfeiture Fund	20,944
	Conservation	Land Acquisition Fund	138,348
Capital Projects	Capital Projects	5,279,530	
Conservation	Carol Sue Donovan Conservation Fund	152,324	
Debt Service	Debt Service Fund	14,460	
		<u>\$ 16,330,801</u>	
Committed	Capital Expenditures	General Fund	\$ 546,000
	Emergency Response	General Fund	50,000
		<u>\$ 596,000</u>	

**Budgets and Budgetary Accounting** – The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2022, no functions exceeded the budgeted amount.

**Implementation of GASB Statement No. 87** – As of July 1, 2021, the County adopted GASB Statement No. 87, *Leases*. The implementation of this standard establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The standard requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The effect of the implementation of this standard on beginning net position is disclosed in Note 15.

**Note 2 - Deficit Fund Balance**

The Watershed Management Authority fund, a governmental fund, had a deficit balance of \$162,941 as of June 30, 2022. The deficit will be addressed next fiscal year with the collection of additional grant proceeds.

**Note 3 - Cash and Pooled Investments**

The County's deposits in banks at June 30, 2022, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County held no such investments at June 30, 2022.

**Interest Rate Risk** – The County’s investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the County.

**Note 4 - Interfund Balances and Transfers**

The detail of due from and to other funds at June 30, 2022 is as follows:

Receivable Fund	Payable Fund	Amount
Nonmajor Governmental	Watershed Management	\$ 250,775

The balance is due to the elimination of reporting negative pooled cash.

The detail of interfund transfers for the year ended June 30, 2022 is as follows:

Transfer To	Transfer From	Amount
General	Nonmajor Governmental	\$ 100,000
Rural Services	Nonmajor Governmental	400,000
Secondary Roads	General	257,075
	Rural Services	3,089,675
	Nonmajor Governmental	260,000
		3,606,750
Total		\$ 4,106,750

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

**Note 5 - Due to Other Governments**

The County acts as a fee and tax collection agent for various governmental units. The custodial funds also include accruals of property tax for the succeeding year. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments related to tax collections at June 30, 2022 is as follows:

Custodial Funds	
County Recorder	\$ 50,315
County Recorder's Electronic Fee	569
Agricultural Extension	3,229
Schools	268,160
Community Colleges	25,692
Corporations	74,246
Townships	6,260
Auto License and Use Tax	864,912
Brucellosis and Tuberculosis Eradication	51
Fire Districts	2,096
City Special Assessments	20,335
Treasurer's Trust	128,821
Total for Custodial Funds	\$ 1,444,686

**Note 6 - Capital Assets**

Capital assets activity for the year ended June 30, 2022 was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental Activities				
Capital assets not being depreciated				
Land	\$ 1,768,076	\$ -	\$ -	\$ 1,768,076
Construction in progress	4,142,144	3,339,508	(1,093,358)	6,388,294
Total capital assets not being depreciated	5,910,220	3,339,508	(1,093,358)	8,156,370
Capital assets being depreciated				
Buildings	10,321,555	-	(70,781)	10,250,774
Equipment	16,560,457	1,382,079	(592,093)	17,350,443
Infrastructure	60,620,717	1,265,911	-	61,886,628
Total capital assets being depreciated	87,502,729	2,647,990	(662,874)	89,487,845
Less accumulated depreciation for				
Buildings	3,443,310	228,369	(36,570)	3,635,109
Equipment	13,068,764	791,675	(587,203)	13,273,236
Infrastructure	32,143,668	1,482,997	-	33,626,665
Total accumulated depreciation	48,655,742	2,503,041	(623,773)	50,535,010
Total capital assets being depreciated, net	38,846,987	144,949	(39,101)	38,952,835
Governmental Activities Capital Assets, Net	\$ 44,757,207	\$ 3,484,457	\$ (1,132,459)	\$ 47,109,205

Depreciation expense was charged to the following functions:

Governmental Activities	
Public safety and legal services	\$ 308,841
Physical health and social services	551
Mental health	11,144
County environment and education	119,550
Roads and transportation	1,971,313
Governmental services to residents	10,730
Administration	80,912
 Total Depreciation Expense – Governmental Activities	 \$ 2,503,041

**Note 7 - Long-Term Liabilities**

A summary of changes in long-term liabilities for the year ended June 30, 2022 is as follows:

	Compensated Absences	Termination Benefits	Installment Purchase Agreement	General Obligation Bonds	Total
Balance beginning of year	\$ 533,749	\$ 6,800	\$ 21,653	\$ -	\$ 562,202
Increases	576,580	-	-	5,314,104	5,890,684
Decreases	(533,749)	(6,800)	(21,653)	-	(562,202)
Balance end of year	<u>\$ 576,580</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,314,104</u>	<u>\$ 5,890,684</u>
Due within one year	<u>\$ 576,580</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 630,000</u>	<u>\$ 1,206,580</u>

**Installment Purchase Agreement**

In fiscal year 2020, the County entered a \$64,960 purchase obligation for leased software. The County chose to pay the obligation in three installments. During the year ended June 30, 2022, the County retired the final payment of \$21,653 on the obligation.

**Bonds Payable**

On March 1, 2022, the County issued \$5,025,000 of general obligation emergency communications bonds, Series 2022, with interest rates of 3.00% per annum. The bonds were issued to provide funds to purchase radio equipment. During the year ended June 30, 2022, the County made no principal or interest payments on the bonds. A summary of the County's June 30, 2022 general obligation bonded indebtedness is as follows:

Year Ending June 30,	Principal	Interest	Total
2023	\$ 630,000	\$ 182,575	\$ 812,575
2024	680,000	131,850	811,850
2025	700,000	111,450	811,450
2026	720,000	90,450	810,450
2027	740,000	68,850	808,850
2028-2029	<u>1,555,000</u>	<u>70,350</u>	<u>1,625,350</u>
Total	<u>\$ 5,025,000</u>	<u>\$ 655,525</u>	<u>\$ 5,680,525</u>

**Note 8 - Pension Plan**

**Plan Description** – IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

**Pension Benefits** – A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member’s years of service plus the member’s age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member’s first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member’s monthly IPERS benefit includes:

A multiplier (based on years of service).

The member’s highest five-year average salary, except for members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally at age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff and deputy and protection occupation members’ monthly IPERS benefit includes:

60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.

The member’s highest three-year average salary.

If a member retires before normal retirement age, the member’s monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member’s earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member’s lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

**Disability and Death Benefits** – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member’s beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member’s accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

**Contributions** – Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS’ Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the “entry age normal” actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2022, pursuant to the required rate, Regular members contributed 6.29% of pay and the County contributed 9.44% for a total rate of 15.73%. Sheriff, deputies, and the County each contributed 9.01% of covered payroll, for a total rate 18.02%. Protection occupation members contributed 6.21% of pay and the County contributed 9.31% for a total rate of 15.52%

The County’s contributions to IPERS for the year ended June 30, 2022 were \$670,233.

Net Pension Liabilities (Assets), Pension Expense (Income), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2022 the County reported a liability (asset) of \$(2,031,455) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2021, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The County’s proportion of the net pension liability (asset) was based on the County’s share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2021, the County’s collective proportion was 0.5884405%, which was an increase of 0.525556% from its collective proportion measured as of June 30, 2020.

For the year ended June 30, 2022 the County recognized pension expense (income) of \$(580,631). At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual results	\$ 215,493	\$ 72,764
Changes of assumptions	76,766	54,689
Net difference between projected and actual earnings on pension plan investments	-	4,863,548
Changes in proportion and differences between county contributions and proportionate share of contributions	81,298	31,645
County contributions subsequent to the measurement date	670,233	-
<b>Total</b>	<b>\$ 1,043,790</b>	<b>\$ 5,022,646</b>

\$670,233 reported as deferred outflows of resources related to pensions resulting from the County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ended June 30,	Total
2023	\$ (1,172,971)
2024	(1,140,345)
2025	(1,059,701)
2026	(1,293,725)
2027	17,653
	\$ (4,649,089)

There were no non-employer contributing entities at IPERS.

**Actuarial Assumptions** – The total pension liability (asset) in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60% per annum
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25%, average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2021 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.



The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Rate of Return</u>
Domestic equity	22.00%	4.43%
International equity	17.50	6.01
Global smart beta equity	6.00	5.10
Core-plus fixed income	26.00	0.29
Public credit	4.00	2.08
Cash	1.00	-0.25
Private equity	13.00	9.51
Private real assets	7.50	4.63
Private credit	3.00	2.87
	<u>100.00%</u>	

**Discount Rate** – The discount rate used to measure the total pension liability (asset) was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

**Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate** – The following presents the County's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	<u>1% Decrease (6.00%)</u>	<u>Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
County's proportionate share of the net pension liability (asset)	\$ 2,392,884	\$ (2,031,455)	\$ (5,737,385)

**IPERS' Fiduciary Net Position** – Detailed information about the IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

**Payables to IPERS**– All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2022.

**Note 9 - Other Postemployment Benefits (OPEB)**

**Plan Description** – The County operates a single-employer retiree benefit plan which provides medical benefits for retirees and their spouses. Participants must be age 55 or older at retirement. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The Plan does not issue a stand-alone report.

**OPEB Benefits** – Individuals who are employed by Benton County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries receiving benefit payments	1
Active employees	120
Total	121

**Total OPEB Liability**- The County’s total OPEB liability of \$603,782 was measured as of June 30, 2022 and was determined by an actuarial valuation as of June 30, 2022.

**Actuarial Assumptions**- The total OPEB liability in the June 30, 2022 actuarial measurement was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2020)	2.60% per annum
Rates of salary increase (effective June 30, 2020)	3.25% per annum including inflation
Discount rate (effective June 30, 2022)	4.09% compounded annually including inflation.
Healthcare cost trend rate (effective June 30, 2021)	7.50% initial rate decreasing by .5% annually to an ultimate rate of 4.50%.

**Discount Rate**- The discount rate used to measure the total OPEB liability was 4.09%, which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating AA/Aa or higher as of the measurement date.

Mortality rates are from the SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2021 (general retirees), SOA Pub-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2021 (special service retirees), and the SOA Pub-2010 Contingent Headcount

Weighted Mortality Table fully generational using Scale MP-2021 (surviving spouses). Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

**Changes in the Total OPEB Liability**

	Total OPEB Liability
Total OPEB Liability Beginning of Year	\$ 700,418
Changes for the Year	
Service Cost	70,580
Interest	16,599
Changes in Assumptions	(59,054)
Differences Between Expected and Actual Experiences	(98,544)
Benefit Payments	(26,217)
Net Changes	(96,636)
Total OPEB Liability End of Year	\$ 603,782

Changes of assumptions reflect a change in the discount rate from 2.19% in fiscal year 2021 to 4.09% in fiscal year 2022.

**Sensitivity of the County’s Total OPEB Liability to Changes in the Discount Rate** – The following presents the total OPEB liability of the County, as well as what the County’s total OPEB liability would be if it were calculated using a discount rate that is 1% lower (3.09%) or 1% higher (5.09%) than the current discount rate.

	1% Decrease (3.09%)	Discount Rate (4.09%)	1% Increase (5.09%)
Total OPEB liability	\$ 641,865	\$ 603,782	\$ 567,166

**Sensitivity of the County’s Total OPEB Liability to Changes in the Healthcare Cost Trend Rates** – The following presents the total OPEB liability of the County, as well as what the County’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (6.50%) or 1% higher (8.50%) than the current healthcare cost trend rates.

	1% Decrease (6.50% decreasing to 3.50%)	Healthcare Cost Trend Rates (7.50% decreasing to 4.50%)	1% Increase (8.50% decreasing to 5.50%)
Total OPEB liability	\$ 541,169	\$ 603,782	\$ 676,660

**OPEB Expense and Deferred Outflows of Resources Related to OPEB** – For the year ended June 30, 2022, the County recognized OPEB expense of \$55,584. At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following resources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 160,405	\$ 389,132
Changes in assumptions	75,685	52,492
Total	\$ 236,090	\$ 441,624

The amount reported as deferred outflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year Ending June 30,	Total
2023	\$ (31,595)
2024	(31,595)
2025	(31,595)
2026	(64,665)
2027	(21,177)
Thereafter	(24,907)
Total	\$ (205,534)

### Note 10 - Termination Benefits

The County offers an early retirement benefit to non-union employees who met certain requirements, such as age and years of service. Those who participate in the benefit receive \$425 per month towards the cost of a single premium under the County's health insurance plan until the retiree turns 65.

As of June 30, 2022, there are no participants in the plan.

### Note 11 - Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Benton County has entered into an agreement, as allowed by Chapter 331.301 of the Code of Iowa, to become a member in a local government risk pool. The pool was formed July 1, 1987, to provide workers' compensation and property/casualty insurance to counties in the State of Iowa. At present, ten counties are members of the pool.

The risk pool was created for the purposes of providing and maintaining self-insurance benefits on a group basis substantially at cost.

Each member County is responsible for the payment of member contributions to the risk pool on an annual basis. Member contributions to the risk pool are recorded as expenditures from the operating funds at the time of payment to the risk pool. In the event of payment of any loss by the risk pool, the risk pool is subrogated to the extent of such payment to all the rights of the member County against any person or other entity legally responsible for damages for said loss, and in such event, the member County is responsible for rendering all reasonable assistance, other than pecuniary assistance, to affect recovery. The risk pool is responsible for paying the premiums on the insurance policies when due; to pay claims in accordance with the various coverages and to make other payments as required by applicable law; to establish and accumulate a reserve or reserves in amounts which are deemed advisable or required by law to carry out the purposes of the risk pool; and to pay all reasonable and necessary expenses for administering the risk pool.

Initial risk of loss for the self-insured coverages is retained by the risk pool. The risk pool obtained a reinsurance policy for the year ended June 30, 2022, which covered exposures of specific losses in excess of \$750,000, with a \$250,000 corridor deductible, per occurrence up to the statutory limits for workers' compensation, including the retention of the pool. The pool also purchased a reinsurance policy for property coverage with a retention of \$250,000 per occurrence for losses involving covered wind and hail events and a retention of \$100,000 per occurrence for all other covered events to a maximum of \$30,000,000 (limited to scheduled values) in covered property (including the retention). In addition, the pool purchased a reinsurance policy in excess of \$400,000 per covered occurrence up to a maximum of \$7,000,000 per occurrence, including the retention of the pool for general liability, automobile liability, law enforcement liability, and public officials liability coverage. The risk pool fund records a liability for unpaid claims based on estimates of the costs of individual cases of losses and claims reported to year-end, plus a provision for losses incurred but not yet reported (IBNR). The IBNR estimates are based on the past experience of the Pool and upon the recommendations of By the Numbers Actuarial Consulting, Inc. who also performs an annual actuarial review of the entire program. At June 30, 2022, 2021, and 2020, the risk pool fund reported a surplus of pool assets over liabilities.

Member counties retain the risk of claims, if any, exceeding maximum reinsurance coverages and/or the amount of surplus maintained in the risk pool, by means of an assessment that would be charged to the member county in addition to the premium contributions. As of June 30, 2022, settled claims have not exceeded the risk pool or reinsurance company coverage since commencement of the risk pool for Benton County.

Initial membership into the risk pool was for a mandatory three-year period. Subsequent to the initial term, a member county may withdraw at the end of the fifth fiscal year of any five-year term, with a minimum of ninety (90) days written notice to the Chairman of the Board of Trustees. The initial membership period for the County commenced July 1, 1987. The County extended their membership for a five-year period, commencing July 1, 2015, until June 30, 2020. The County has subsequently extended their membership for another five-year period, commencing July 1, 2020 through June 30, 2025. The County also carries commercial insurance purchased by the risk pool from other insurers for coverage associated with equipment breakdown and cyber liability. The Public Officials Bond and crime coverage is purchased through a local broker. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**Note 12 - Donor-Restricted Endowment**

The County has a permanent endowment fund (Carol Sue Donovan Conservation Fund) established for the maintenance and operation of wildlife and other conservation areas, and to promote and preserve the health and general welfare of the people by encouraging the orderly development and conservation of natural resources. Any net earnings that are earned are required to be spent for the purposes for which the endowment was established.

**Note 13 - Commitment**

On October 14, 2019, the County entered into an agreement with the Iowa Natural Heritage Foundation to acquire 160 acres of property. The total purchase price is \$1,024,500 and will be paid for by grants, private contributions, and County funds. As of June 30, 2022, the project was fully funded, however the County did not receive title to the land until after June 30, 2022.

**Note 14 - Benton County Financial Information Included in the Mental Health/Disability Services of the East Central Region**

The Mental Health/Disability Services of the East Central Region, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa which became effective July 10, 2014, includes the following member counties: Bremer County, Buchanan County, Delaware County, Dubuque County, Iowa County, Johnson County, Jones County, Linn County, and Benton County. The financial activity of Benton County's Special Revenue, Mental Health Fund is included in the Mental Health/Disability Services of the East Central Region for the year ended June 30, 2022 as follows:

Revenues		
Property and other county tax		\$ 496,304
Intergovernmental revenues		
State tax credits	\$ 38,265	
Receipts from regional fiscal agent	<u>196,773</u>	
		<u>235,038</u>
Total revenues		<u>731,342</u>
Expenditures		
Services to persons with		
Mental illness	123,890	
Intellectual disability	<u>105,770</u>	
		229,660
General administration		
Direct administration	40,586	
Distribution to regional fiscal agent	<u>1,127,736</u>	
		<u>1,168,322</u>
Total expenditures		<u>1,397,982</u>
Excess of Revenues Over Expenditures		(666,640)
Fund Balance Beginning of Year		<u>667,268</u>
Fund Balance End of Year		<u><u>\$ 628</u></u>

**Note 15 - Adoption of New Accounting Standard**

As of July 1, 2021, the County adopted GASB Statement No. 87, *Leases*. The standard requires lessors to recognize a lease receivable and deferred inflow of resources. The new requirements require the reporting of certain lease assets and liabilities which were previously not reported. The result of these changes had no effect on the beginning net position/fund balance.

	Governmental Activities	General Fund
Net position/fund balance June 30, 2021, as previously reported	\$ 55,895,662	\$ 7,113,940
Plus lease receivable under GASB 87 and July 1, 2021	28,500	28,500
Less deferred inflows of resources under GASB 87 at July 1, 2021	(28,500)	(28,500)
Net position/fund balance July 1, 2021, as restated	\$ 55,895,662	\$ 7,113,940





Required Supplementary Information  
June 30, 2022

## Benton County

**Benton County**  
**Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances – Budget and Actual**  
**(Cash Basis) – All Governmental Funds**  
**Required Supplementary Information**  
**Year Ended June 30, 2022**

	Governmental		Variance- Over (Under) Budget	Actual as % of Final Budget	
	Fund Types				
	Actual	Budgeted Amounts			
	Original	Final			
<b>Receipts</b>					
Property and other County tax	\$ 14,623,913	\$ 13,916,813	\$ 13,916,813	\$ 707,100	105%
Interest and penalty on property tax	100,933	82,695	82,695	18,238	122
Intergovernmental	13,806,468	10,003,096	12,604,676	1,201,792	110
Licenses and permits	83,288	64,400	64,400	18,888	129
Charges for service	946,709	780,200	780,200	166,509	121
Use of money and property	97,787	44,220	44,220	53,567	221
Miscellaneous	1,062,896	523,950	523,950	538,946	203
<b>Total receipts</b>	<b>30,721,994</b>	<b>25,415,374</b>	<b>28,016,954</b>	<b>2,705,040</b>	<b>110</b>
<b>Disbursements</b>					
<b>Operating</b>					
Public safety and legal services	6,038,174	5,728,556	7,806,556	(1,768,382)	77%
Physical health and social services	1,069,114	1,369,234	1,429,180	(360,066)	75
Mental health	1,368,607	1,181,583	1,406,583	(37,976)	97
County environment and education	3,988,924	3,567,308	4,548,143	(559,219)	88
Roads and transportation	8,494,856	9,257,361	9,257,361	(762,505)	92
Governmental services to residents	931,156	991,548	1,022,748	(91,592)	91
Administration	2,236,866	2,685,266	2,853,761	(616,895)	78
Non-program	123,284	151,200	151,200	(27,916)	82
Capital projects	228,152	2,127,000	2,427,000	(2,198,848)	9
<b>Total disbursements</b>	<b>24,479,133</b>	<b>27,059,056</b>	<b>30,902,532</b>	<b>(6,423,399)</b>	<b>79</b>
Excess (Deficiency) of Receipts over (Under) Disbursements	6,242,861	(1,643,682)	(2,885,578)	9,128,439	
Other Financing Sources, Net	5,309,526	23,500	5,224,517	85,009	
Excess (Deficiency) of Receipts and Other Financing Sources over (Under) Disbursements and Other Financing Uses	11,552,387	(1,620,182)	2,338,939	9,213,448	
Balance Beginning of Year	13,901,725	8,692,111	8,692,111	5,209,614	
Balance End of Year	\$ 25,454,112	\$ 7,071,929	\$ 11,031,050	\$ 14,423,062	

**Benton County**  
 Budgetary Comparison Schedule – Budget to GAAP Reconciliation  
 Required Supplementary Information  
 Year Ended June 30, 2022

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	Governmental Funds		
	Cash Basis	Accrual Adjustments	Modified Accrual Basis
Revenues	\$ 30,721,994	\$ (1,810,671)	\$ 28,911,323
Expenditures	24,479,133	663,748	25,142,881
Net	6,242,861	(2,474,419)	3,768,442
Other Financing Sources, Net	5,309,526	79,309	5,388,835
Beginning Fund Balances	13,901,725	896,856	14,798,581
Ending Fund Balances	\$ 25,454,112	\$ (1,498,254)	\$ 23,955,858

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds, except the Internal Service Fund and Custodial Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund or fund type. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$3,843,476. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2022, disbursements did not exceed the amounts budgeted for any function.

**Benton County**  
 Schedule of the County's Proportionate Share of the Net Pension Liability (Asset)  
 Iowa Public Employee's Retirement System  
 For the Last Eight Years  
 Required Supplementary Information

	2022	2021	2020	2019	2018	2017	2016	2015
County's Collective Proportion of the Net Pension Liability (Asset)	0.5884%	0.0629%	0.0583%	0.0583%	0.0620%	0.0639%	0.0605%	0.0571%
County's Collective Proportionate Share of the Net Pension Liability (Asset)	\$ (2,031,455)	\$ 4,417,449	\$ 3,377,472	\$ 3,691,582	\$ 4,127,125	\$ 4,019,266	\$ 2,986,669	\$ 2,263,600
County's Covered Payroll	\$ 7,039,392	\$ 6,805,378	\$ 6,575,434	\$ 6,059,655	\$ 5,783,634	\$ 5,744,757	\$ 5,569,491	\$ 5,401,356
County's Collective Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Its Covered Payroll	-28.86%	64.91%	51.37%	60.92%	71.36%	69.96%	53.63%	41.91%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	100.81%	82.90%	85.45%	83.62%	82.21%	81.82%	85.19%	87.61%

In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30<sup>th</sup> of the preceding year.

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the County will present information for those years for which information is available.

**Benton County**  
 Schedule of the County Contributions  
 Iowa Public Employee's Retirement System  
 For the Last Ten Years  
 Required Supplementary Information

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Statutorily Required Contribution	\$ 670,233	\$ 659,296	\$ 651,720	\$ 634,402	\$ 555,053	\$ 528,953	\$ 527,819	\$ 512,755	\$ 497,065	\$ 466,148
Contributions in Relation to the Statutorily Required Contribution	670,233	659,296	651,720	634,402	555,053	528,953	527,819	512,755	497,065	466,148
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
County's Covered Payroll	\$ 7,091,813	\$ 7,039,392	\$ 6,805,378	\$ 6,575,434	\$ 6,059,655	\$ 5,783,634	\$ 5,744,757	\$ 5,569,491	\$ 5,401,356	\$ 5,185,707
Contributions as a Percentage of Covered Payroll	9.45%	9.37%	9.58%	9.65%	9.16%	9.15%	9.19%	9.21%	9.20%	8.99%

### Changes of Benefit Terms

There are no significant changes in benefit terms.

### Changes of Assumptions

The 2018 valuation implemented the following refinements as a result of an experience study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30- year amortization period to a closed 30-year amortization period for the UA (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

**Benton County**  
**Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes**  
**For the Last Five Years**  
**Required Supplementary Information**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Service Cost	\$ 70,580	\$ 57,497	\$ 68,998	\$ 77,388	\$ 46,160
Interest Cost	16,599	15,202	23,438	36,279	21,638
Difference Between Expected and Actual Experiences	(98,544)	105,322	(195,837)	(358,281)	209,305
Changes in Assumptions	(59,054)	18,979	56,014	10,406	55,230
Benefit Payments	<u>(26,217)</u>	<u>(21,043)</u>	<u>(34,787)</u>	<u>(38,067)</u>	<u>(23,122)</u>
Net Change in Total OPEB Liability	<u>(96,636)</u>	<u>175,957</u>	<u>(82,174)</u>	<u>(272,275)</u>	<u>309,211</u>
Total OPEB Liability Beginning of Year	<u>700,418</u>	<u>524,461</u>	<u>606,635</u>	<u>878,910</u>	<u>569,699</u>
Total OPEB Liability End of Year	<u>\$ 603,782</u>	<u>\$ 700,418</u>	<u>\$ 524,461</u>	<u>\$ 606,635</u>	<u>\$ 878,910</u>
Covered-employee Payroll	\$ 6,574,682	\$ 5,908,900	\$ 5,722,906	\$ 5,457,905	\$ 5,286,107
Total OPEB Liability as a Percentage of Covered-employee Payroll	9.2%	11.9%	9.2%	11.1%	16.6%

**Notes to Schedule of Changes in the County's Total OPEB liability and Related Ratios**

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Changes in benefit terms:

There were no significant changes in benefit terms.

Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2022	4.09%
Year ended June 30, 2021	2.19%
Year ended June 30, 2020	2.66%
Year ended June 30, 2019	3.56%
Year ended June 30, 2018	3.87%

GASB Statement No.75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the County will present information for those years for which information is available.





Other Supplementary Information  
**Benton County**

Benton County  
Schedule 1 – Combining Balance Sheet  
Nonmajor Governmental Funds  
June 30, 2022

	Special Revenue Funds									
	County Recorder's Records Management	Resource Enhancement and Protection	Emergency Food and Shelter Program	Environmental Projects	Local Option Sales Tax	County Recorder's Electronic Transaction	County Sheriff's Forfeiture Fund	County Sheriff's Commissary Fund	County Sheriff's Donation Fund	County Attorney Collections Incentive
<b>Assets</b>										
Cash and Pooled Investments	\$ 11,949	\$ 26,883	\$ 17	\$ 200	\$ 1,219,869	\$ 588	\$ 36,767	\$ 11,903	\$ 300	\$ 35,489
Receivables										
Property tax										
Succeeding Year	-	-	-	-	-	-	-	-	-	-
Accounts	534	-	-	-	-	-	-	-	-	-
Opioid settlement	-	-	-	-	-	-	-	-	-	-
Due from Other Funds	-	-	-	-	250,775	-	-	-	-	-
Due from Other Governments	-	-	-	-	114,657	-	-	-	-	-
Loan Receivable	-	-	-	-	60,000	-	-	-	-	-
Prepays	-	-	-	-	37,972	-	-	-	-	-
<b>Total assets</b>	<b>\$ 12,483</b>	<b>\$ 26,883</b>	<b>\$ 17</b>	<b>\$ 200</b>	<b>\$ 1,683,273</b>	<b>\$ 588</b>	<b>\$ 36,767</b>	<b>\$ 11,903</b>	<b>\$ 300</b>	<b>\$ 35,489</b>
<b>Deferred Inflows of Resources and Fund Balances</b>										
<b>Deferred Inflows of Resources</b>										
Unavailable revenues										
Succeeding year property tax	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund Balances</b>										
Nonspendable	-	-	-	-	37,972	-	-	-	-	-
Restricted	12,483	26,883	17	200	1,645,301	588	36,767	11,903	300	35,489
<b>Total fund balances</b>	<b>12,483</b>	<b>26,883</b>	<b>17</b>	<b>200</b>	<b>1,683,273</b>	<b>588</b>	<b>36,767</b>	<b>11,903</b>	<b>300</b>	<b>35,489</b>
<b>Total deferred inflows of resources and fund balances</b>	<b>\$ 12,483</b>	<b>\$ 26,883</b>	<b>\$ 17</b>	<b>\$ 200</b>	<b>\$ 1,683,273</b>	<b>\$ 588</b>	<b>\$ 36,767</b>	<b>\$ 11,903</b>	<b>\$ 300</b>	<b>\$ 35,489</b>

Benton County  
Schedule 1 – Combining Balance Sheet  
Nonmajor Governmental Funds  
June 30, 2022

	Special Revenue Funds		Capital Projects	Permanent	Debt Service	Total Nonmajor Governmental Funds
	County Attorney Forfeiture Fund	Local Government Opioid Abatement Fund	Fund Conservation Land Acquisition Fund	Fund Carol Sue Donovan Conservation Fund		
Assets						
Cash and Pooled Investments	\$ 20,944	\$ -	\$ 138,348	\$ 1,000,289	\$ 14,460	\$ 2,518,006
Receivables						
Property Tax						
Succeeding year	-	-	-	-	812,575	812,575
Accounts	-	-	-	-	-	534
Opioid settlement	-	400,048	-	-	-	400,048
Due from Other Funds	-	-	-	-	-	250,775
Due from Other Governments	-	-	-	-	-	114,657
Loan Receivable	-	-	-	-	-	60,000
Prepays	-	-	-	-	-	37,972
<b>Total assets</b>	<b>\$ 20,944</b>	<b>\$ 400,048</b>	<b>\$ 138,348</b>	<b>\$ 1,000,289</b>	<b>\$ 827,035</b>	<b>\$ 4,194,567</b>
Deferred Inflows of Resources and Fund Balances						
Deferred Inflows of Resources						
Unavailable revenues						
Succeeding year property tax	-	-	-	-	812,575	812,575
Other	-	400,048	-	-	-	400,048
Total deferred inflows of resources	-	400,048	-	-	812,575	1,212,623
Fund Balances						
Nonspendable	-	-	-	847,965	-	885,937
Restricted	20,944	-	138,348	152,324	14,460	2,096,007
<b>Total fund balances</b>	<b>20,944</b>	<b>-</b>	<b>138,348</b>	<b>1,000,289</b>	<b>14,460</b>	<b>2,981,944</b>
<b>Total deferred inflows of resources and fund balances</b>	<b>\$ 20,944</b>	<b>\$ 400,048</b>	<b>\$ 138,348</b>	<b>\$ 1,000,289</b>	<b>\$ 827,035</b>	<b>\$ 4,194,567</b>

Benton County  
Schedule 2 – Combining Statement of Revenues, Expenditures, and Changes in Fund Balances  
Nonmajor Governmental Funds  
Year Ended June 30, 2022

	Special Revenue Funds									
	County Recorder's Records Management	Resource Enhancement and Protection	Emergency Food and Shelter Program	Environmental Projects	Local Option Sales Tax	County Recorder's Electronic Transaction	County Sheriff's Forfeiture Fund	County Sheriff's Commissary Fund	County Sheriff's Donation Fund	County Attorney Collections Incentive
Revenues										
Property and other County tax	\$ -	\$ -	\$ -	\$ -	\$ 1,727,343	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	12,755	4,600	-	-	-	-	-	-	-
Charges for service	7,015	-	-	-	-	-	-	-	-	-
Use of money and property	53	138	3	-	903	4	65	-	-	-
Miscellaneous	-	-	-	-	-	-	3,105	-	2	20,621
<b>Total revenues</b>	<b>7,068</b>	<b>12,893</b>	<b>4,603</b>	<b>-</b>	<b>1,728,246</b>	<b>4</b>	<b>3,170</b>	<b>-</b>	<b>2</b>	<b>20,621</b>
Expenditures										
Operating										
Public safety and legal services	-	-	-	-	40,380	-	19,938	-	-	23,592
Physical health and social services	-	-	5,897	-	-	-	-	-	-	-
County environment and education	-	-	-	-	190,386	-	-	-	-	-
Governmental services to residents	1,073	-	-	-	-	-	-	-	-	-
Administration	-	-	-	-	96,070	-	-	-	-	-
Capital projects	-	-	-	-	-	-	-	-	-	-
<b>Total expenditures</b>	<b>1,073</b>	<b>-</b>	<b>5,897</b>	<b>-</b>	<b>326,836</b>	<b>-</b>	<b>19,938</b>	<b>-</b>	<b>-</b>	<b>23,592</b>
Excess (Deficiency) of Revenues over (Under) Expenditures	5,995	12,893	(1,294)	-	1,401,410	4	(16,768)	-	2	(2,971)
Other Financing Sources (Uses)										
Transfers out	-	-	-	-	(760,000)	-	-	-	-	-
Total other financing sources (uses)	-	-	-	-	(760,000)	-	-	-	-	-
Net change in fund balances	5,995	12,893	(1,294)	-	641,410	4	(16,768)	-	2	(2,971)
Fund Balances Beginning of Year	6,488	13,990	1,311	200	1,041,863	584	53,535	11,903	298	38,460
Fund Balances End of Year	<u>\$ 12,483</u>	<u>\$ 26,883</u>	<u>\$ 17</u>	<u>\$ 200</u>	<u>\$ 1,683,273</u>	<u>\$ 588</u>	<u>\$ 36,767</u>	<u>\$ 11,903</u>	<u>\$ 300</u>	<u>\$ 35,489</u>

Benton County

Schedule 2 – Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Nonmajor Governmental Funds

Year Ended June 30, 2022

	Special Revenue Funds		Capital Projects Fund	Permanent Fund	Debt Service	Total Nonmajor Governmental Funds
	County Attorney Forfeiture Fund	Local Government Opioid Abatement Fund	Conservation Land Acquisition Fund	Carol Sue Donovan Conservation Fund		
Revenues						
Property and other County tax	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,727,343
Intergovernmental	-	-	-	-	-	17,355
Charges for service	-	-	-	-	-	7,015
Use of money and property	119	-	-	22,919	-	24,204
Miscellaneous	739	-	-	-	-	24,467
Total revenues	858	-	-	22,919	-	1,800,384
Expenditures						
Operating						
Public safety and legal services	-	-	-	-	-	83,910
Physical health and social services	-	-	-	-	-	5,897
County environment and education	-	-	-	-	-	190,386
Governmental services to residents	-	-	-	-	-	1,073
Administration	-	-	-	-	-	96,070
Capital projects	-	-	58,000	-	-	58,000
Total expenditures	-	-	58,000	-	-	435,336
Excess (Deficiency) of Revenues over (Under) Expenditures	858	-	(58,000)	22,919	-	1,365,048
Other Financing Sources (Uses)						
Transfers out	-	-	-	-	-	(760,000)
Total other financing sources (uses)	-	-	-	-	-	(760,000)
Net change in fund balances	858	-	(58,000)	22,919	-	605,048
Fund Balances Beginning of Year	20,086	-	196,348	977,370	14,460	2,376,896
Fund Balances End of Year	\$ 20,944	\$ -	\$ 138,348	\$ 1,000,289	\$ 14,460	\$ 2,981,944

Benton County  
Schedule 3 – Combining Statement of Fiduciary Net Position  
Custodial Funds  
June 30, 2022

	County Recorder	County Recorder Electronic Fee	County Sheriff	Agricultural Extension Education Fund	County Assessor Fund	Schools Fund	Community Colleges Fund	Corporations Fund	Townships Fund
<b>Assets</b>									
Cash and Pooled Investments									
County Treasurer	\$ -	\$ -	\$ -	\$ 2,774	\$ 795,267	\$ 226,167	\$ 22,039	\$ 48,750	\$ 5,529
Other County officials	50,315	569	5,572	-	-	-	-	-	-
Receivables									
Property tax									
Delinquent	-	-	-	455	1,051	41,993	3,653	25,496	731
Succeeding year	-	-	-	274,424	639,872	22,617,400	2,278,619	9,780,369	485,024
Special assessments	-	-	-	-	-	-	-	-	-
Due From Other Governments	-	-	-	-	-	-	-	-	-
<b>Total assets</b>	<b>50,315</b>	<b>569</b>	<b>5,572</b>	<b>277,653</b>	<b>1,436,190</b>	<b>22,885,560</b>	<b>2,304,311</b>	<b>9,854,615</b>	<b>491,284</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>									
<b>Liabilities</b>									
Due to other governments	50,315	569	-	3,229	-	268,160	25,692	74,246	6,260
Trust payable	-	-	5,572	-	-	-	-	-	-
<b>Total liabilities</b>	<b>50,315</b>	<b>569</b>	<b>5,572</b>	<b>3,229</b>	<b>-</b>	<b>268,160</b>	<b>25,692</b>	<b>74,246</b>	<b>6,260</b>
<b>Deferred Inflows of Resources</b>									
Unavailable revenues									
Succeeding year property tax	-	-	-	274,424	639,872	22,617,400	2,278,619	9,780,369	485,024
<b>Net Position</b>									
Restricted for individuals, organizations and other governments	\$ -	\$ -	\$ -	\$ -	\$ 796,318	\$ -	\$ -	\$ -	\$ -

Benton County  
Schedule 3 – Combining Statement of Fiduciary Net Position  
Custodial Funds  
June 30, 2022

	Auto License and Use Tax Fund	Brucellosis and Tuberculosis Eradication Fund	Fire Districts Fund	E911 Surcharge Fund	Joint Disaster Services Fund	City Special Assessments Fund	Treasurer's Trust Fund	Total
<b>Assets</b>								
Cash and Pooled Investments								
County Treasurer	\$ 864,912	\$ 44	\$ 2,096	\$ 585,928	\$ 53,626	\$ -	\$ 128,821	\$ 2,735,953
Other County officials	-	-	-	-	-	-	-	56,456
Receivables								
Property tax								
Delinquent	-	7	-	-	-	-	-	73,386
Succeeding year	-	4,094	132,638	-	-	-	-	36,212,440
Special assessments	-	-	-	-	-	20,335	-	20,335
Due From Other Governments	-	-	-	48,167	-	-	-	48,167
<b>Total assets</b>	<b>864,912</b>	<b>4,145</b>	<b>134,734</b>	<b>634,095</b>	<b>53,626</b>	<b>20,335</b>	<b>128,821</b>	<b>39,146,737</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>								
<b>Liabilities</b>								
Due to other governments	864,912	51	2,096	-	-	20,335	128,821	1,444,686
Trust payable	-	-	-	-	-	-	-	5,572
<b>Total liabilities</b>	<b>864,912</b>	<b>51</b>	<b>2,096</b>	<b>-</b>	<b>-</b>	<b>20,335</b>	<b>128,821</b>	<b>1,450,258</b>
<b>Deferred Inflows of Resources</b>								
Unavailable revenues								
Succeeding year property tax	-	4,094	132,638	-	-	-	-	36,212,440
<b>Net Position</b>								
Restricted for individuals, organizations and other governments	\$ -	\$ -	\$ -	\$ 634,095	\$ 53,626	\$ -	\$ -	\$ 1,484,039

Benton County  
Schedule 4 – Combining Statement of Changes in Fiduciary Net Position  
Custodial Funds  
Year Ended June 30, 2022

	County Recorder	County Recorder Electronic Fee	County Sheriff	Agricultural Extension Education Fund	County Assessor Fund	Schools Fund	Community Colleges Fund	Corporations Fund	Townships Fund
<b>Additions</b>									
Property and other county tax	\$ -	\$ -	\$ -	\$ 247,230	\$ 570,888	\$ 20,599,579	\$ 1,987,348	\$ 9,306,509	\$ 447,415
911 surcharge	-	-	-	-	-	-	-	-	-
State tax credits	-	-	-	16,541	38,195	1,414,925	134,042	931,429	23,864
Auto licenses and use tax	-	-	-	-	-	-	-	-	-
Office fees and collections	545,403	6,475	3,947	-	-	-	-	-	-
Intergovernmental	-	-	-	2,411	5,567	213,504	19,345	173,527	1,370
Assessments	-	-	-	-	-	-	-	-	-
Trusts	-	-	500,463	-	-	-	-	-	-
Miscellaneous	-	-	-	-	397	-	-	-	-
<b>Total additions</b>	<b>545,403</b>	<b>6,475</b>	<b>504,410</b>	<b>266,182</b>	<b>615,047</b>	<b>22,228,008</b>	<b>2,140,735</b>	<b>10,411,465</b>	<b>472,649</b>
<b>Deductions</b>									
Agency remittances									
To other governments	545,403	6,475	3,947	266,182	-	22,228,008	2,140,735	10,411,465	472,649
For the benefit of other governments	-	-	-	-	387,411	-	-	-	-
Trusts	-	-	500,463	-	-	-	-	-	-
<b>Total deductions</b>	<b>545,403</b>	<b>6,475</b>	<b>504,410</b>	<b>266,182</b>	<b>387,411</b>	<b>22,228,008</b>	<b>2,140,735</b>	<b>10,411,465</b>	<b>472,649</b>
Changes in net position	-	-	-	-	227,636	-	-	-	-
Net position beginning of year	-	-	-	-	568,682	-	-	-	-
Net position end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 796,318</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>



Benton County  
Schedule 4 – Combining Statement of Changes in Fiduciary Net Position  
Custodial Funds  
Year Ended June 30, 2022

	Auto License and Use Tax Fund	Brucellosis and Tuberculosis Eradication Fund	Fire Districts Fund	E911 Surcharge Fund	Joint Disaster Services Fund	City Special Assessments Fund	Treasurer's Trust Fund	Total
<b>Additions</b>								
Property and other county tax	\$ -	\$ 3,934	\$ 125,218	\$ -	\$ -	\$ -	\$ 397,059	\$ 33,685,180
911 surcharge	-	-	-	263,729	-	-	-	263,729
State tax credits	-	263	7,323	-	-	-	-	2,566,582
Auto licenses and use tax	10,609,567	-	-	-	-	-	-	10,609,567
Office fees and collections	-	-	-	-	-	-	60,997	616,822
Intergovernmental	-	38	665	37,564	172,926	-	-	626,917
Assessments	-	-	-	-	-	17,480	-	17,480
Trusts	-	-	-	-	-	-	-	500,463
Miscellaneous	-	-	-	-	-	-	1,293	1,690
<b>Total additions</b>	<b>10,609,567</b>	<b>4,235</b>	<b>133,206</b>	<b>301,293</b>	<b>172,926</b>	<b>17,480</b>	<b>459,349</b>	<b>48,888,430</b>
<b>Deductions</b>								
Agency remittances								
To other governments	10,609,567	4,235	133,206	-	-	17,480	167,488	47,006,840
For the benefit of other governments	-	-	-	160,955	165,927	-	-	714,293
Trusts	-	-	-	-	-	-	291,861	792,324
<b>Total deductions</b>	<b>10,609,567</b>	<b>4,235</b>	<b>133,206</b>	<b>160,955</b>	<b>165,927</b>	<b>17,480</b>	<b>459,349</b>	<b>48,513,457</b>
Changes in net position	-	-	-	140,338	6,999	-	-	374,973
Net position beginning of year	-	-	-	493,757	46,627	-	-	1,109,066
Net position end of year	\$ -	\$ -	\$ -	\$ 634,095	\$ 53,626	\$ -	\$ -	\$ 1,484,039

Benton County

Schedule 5 – Schedule of Revenues by Source and Expenditure by Function – All Governmental Funds  
For the Last Ten Years

	Modified Accrual Basis									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Revenues</b>										
Property and other County tax	\$ 14,598,207	\$ 12,393,869	\$ 10,729,740	\$ 10,105,857	\$ 9,893,064	\$ 9,608,610	\$ 9,383,641	\$ 9,396,646	\$ 9,263,165	\$ 9,066,277
Interest and penalty on property tax	49,575	73,915	22,157	47,672	53,847	46,645	54,004	68,058	54,401	67,455
Intergovernmental	11,921,164	13,356,763	11,179,436	9,374,366	7,825,924	8,028,085	7,572,012	6,442,227	6,934,298	7,063,795
Licenses and permits	83,658	69,889	68,281	68,313	73,142	60,141	65,548	63,988	50,916	55,517
Charges for service	929,892	997,209	845,094	882,129	881,892	816,903	844,395	789,381	1,039,262	1,134,314
Use of money and property	127,922	137,593	132,913	107,825	191,315	89,245	101,403	149,507	230,181	229,341
Miscellaneous	1,200,905	1,184,481	731,920	543,923	529,201	527,920	355,650	539,276	673,090	312,031
<b>Total</b>	<b>\$ 28,911,323</b>	<b>\$ 28,213,719</b>	<b>\$ 23,709,541</b>	<b>\$ 21,130,085</b>	<b>\$ 19,448,385</b>	<b>\$ 19,177,549</b>	<b>\$ 18,376,653</b>	<b>\$ 17,449,083</b>	<b>\$ 18,245,313</b>	<b>\$ 17,928,730</b>
<b>Expenditures</b>										
Operating										
Public safety and legal services	\$ 6,070,988	\$ 4,660,359	\$ 4,562,040	\$ 4,344,032	\$ 4,019,187	\$ 3,884,346	\$ 3,777,516	\$ 3,702,267	\$ 3,372,083	\$ 3,094,449
Physical health and social services	1,063,873	997,359	952,423	1,082,917	980,849	913,160	908,267	779,444	772,894	791,283
Mental health	1,397,982	1,319,766	999,890	813,179	843,669	955,600	939,392	667,148	717,608	877,412
County environment and education	3,978,080	5,562,923	5,250,632	3,262,597	2,125,837	1,877,291	1,943,572	1,595,984	1,858,870	2,135,404
Roads and transportation	8,943,791	7,562,315	8,608,241	8,898,519	7,243,446	8,020,685	7,284,266	7,305,395	6,587,736	6,247,839
Governmental services to residents	937,055	780,481	815,278	740,414	727,617	713,645	675,738	660,222	676,648	797,697
Administration	2,295,657	1,857,273	1,878,905	1,861,769	1,973,233	1,754,532	1,593,103	1,535,126	1,354,202	1,399,113
Non-program	110,490	120,636	106,780	107,340	109,663	105,123	115,201	116,134	114,899	139,267
Debt service	-	-	-	559,882	139,511	140,956	142,131	57,081	59,714	61,930
Capital projects	344,965	1,678,563	1,317,302	967,075	433,638	1,963,367	2,057,251	628,069	1,031,306	618,578
<b>Total</b>	<b>\$ 25,142,881</b>	<b>\$ 24,539,675</b>	<b>\$ 24,491,491</b>	<b>\$ 22,637,724</b>	<b>\$ 18,596,650</b>	<b>\$ 20,328,705</b>	<b>\$ 19,436,437</b>	<b>\$ 17,046,870</b>	<b>\$ 16,545,960</b>	<b>\$ 16,162,972</b>



Information Provided to Comply with  
*Government Auditing Standards* and the Uniform Guidance  
June 30, 2022

## Benton County



**Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

To the Officials of Benton County:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Benton County, Iowa, (County) as of and for the year then ended June 30, 2022, and the related notes to the financial statements, which collectively comprise Benton County’s basic financial statements, and have issued our report thereon dated February 27, 2023.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County’s internal control. Accordingly, we do not express an opinion on the effectiveness of the County’s internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County’s financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2022-001, 2022-002, and 2022-003 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2022-004, 2022-005, and 2022-006 to be significant deficiencies.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted a certain immaterial instance of non-compliance or other matters which is described in Part IV of the accompanying schedule of findings and questioned costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2022 are based exclusively on knowledge obtained from the procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

### **County's Responses to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the County's responses to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Dubuque, Iowa  
February 27, 2023



**Independent Auditor’s Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance**

To the Officials of Benton County:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Benton County, Iowa’s (County) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County’s major federal programs for the year ended June 30, 2022. The County’s major federal programs are identified in the summary of auditor’s results section of the accompanying schedule of findings and questioned costs.

In our opinion, Benton County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor’s Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County’s compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Dubuque, Iowa  
February 27, 2023



Benton County  
Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2022

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing	Pass-Through Entity Identifying Number	Federal Expenditures
Department of Health and Human Services Pass-through program from Iowa Department of Human Services SNAP Cluster State Administrative Matching Grants for the Supplemental Nutritional Assistance Program	10.561	N/A	\$ <u>21,589</u>
Department of Housing and Urban Development Pass-through program from Iowa Economic Development Authority CDBG - Disaster Recovery Grants - Pub. L. No. 113-2 Cluster National Disaster Resilience Competition	14.272	13-NRDI-002	<u>1,880,944</u>
Department of Transportation Pass-through program from Iowa Department of Transportation Highway Planning and Construction Cluster Highway Planning and Construction	20.205	BROSCHBP-C006(117) --NC-6	207,556
Highway Planning and Construction	20.205	BROS-C006(106)--8J-06	<u>20,465</u>
Total Highway Planning and Construction Cluster			<u>228,021</u>
Pass-through program from East Central Iowa Council of Governments COVID-19 - Formula Grants for Rural Areas	20.509	FTA5311-CARES Act	123,859
Formula Grants for Rural Areas	20.509	FTA5311	<u>105,868</u>
Total Formula Grants for Rural Areas			<u>229,727</u>
Total Department of Transportation			<u>457,748</u>
Department of Treasury COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027		<u>878,216</u>

Benton County  
Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2022

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing	Pass-Through Entity Identifying Number	Federal Expenditures
Department of Health and Human Services			
Pass-through program from			
Iowa Department of Human Services			
Title IV-E Prevention Program	93.472	N/A	\$ 751
Refugee and Entrant Assistance - State Administered Programs	93.566	N/A	25
CCDF Cluster			
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	N/A	5,624
Foster Care-Title IV-E	93.658	N/A	5,746
Adoption Assistance - Title IV-E	93.659	N/A	3,153
Social Services Block Grant	93.667	N/A	5,868
Children's Health Insurance Program	93.767	N/A	445
Medicaid Cluster			
Medical Assistance Program	93.778	N/A	<u>25,461</u>
Total Department of Health and Human Services			<u>47,073</u>
Department of Homeland Security			
Pass-through program from			
United Way of America			
Emergency Food and Shelter National Board Program	97.024	20-2856-00	5,996
Iowa Department of Homeland Security and Emergency Management			
Disaster Grants-Public Assistance	97.036	DR 4557	<u>171,742</u>
Total Department of Homeland Security			<u>177,738</u>
Total Federal Financial Assistance			<u>\$ 3,463,308</u>

**Note 1 - Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the schedule) includes the federal award activity of Benton County, Iowa, (the County) under programs of the federal government for the year ended June 30, 2022. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Because the schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

**Note 2 - Significant Accounting Policies**

Expenditures reported in the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. No federal financial assistance has been provided to a subrecipient.

**Note 3 - Indirect Cost Rate**

The County has not elected to use the 10% de minimis cost rate.

**Part I: Summary of Independent Auditor’s Results:**

**Financial Statements**

Type of auditor's report issued	Unmodified
Internal control over financial reporting:	
Material weaknesses identified	Yes
Significant deficiencies identified not considered to be material weaknesses	Yes
Noncompliance material to financial statements noted?	No

**Federal Awards**

Internal control over major program:	
Material weaknesses identified	No
Significant deficiencies identified not considered to be material weaknesses	None reported
Type of auditor's report issued on compliance for major program:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516:	No

**Identification of major program:**

<u>Name of Federal Program</u>	<u>Federal Financial Assistance Listing</u>
CDBG - Disaster Recovery Grants - Pub. L. No. 113-2 Cluster National Disaster Resilience Competition	14.272
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low-risk auditee?	No

**Part II: Findings Related to the Basic Financial Statements:**

**Material Weaknesses**

**2022-001 Material Audit Adjustments**

**Criteria** – A properly designed system of internal control over financial reporting allows entities to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles.

**Condition** – During the course of our engagement, we proposed material audit adjustments to receivables.

**Cause** – There is a limited number of office employees with varying levels of experience with the reporting requirements. This significantly limits the County's review procedures.

**Effect** – The effect of this condition was financial data was not in accordance with generally accepted accounting principles.

**Recommendation** – We recommend that County staff continue to receive relevant training and that additional review procedures be implemented, especially in the area of receivables.

**Response** – The employees fill out a slip that goes with the checks to deposit stating the line items and description. It has been noted, that if its due from other governments we will mark it better so for reporting purposes these will be easier to track. DFOG will be entered in the memo.

**2022-002 Preparation of Financial Statements**

**Criteria** – A properly designed system of internal control over financial reporting includes the preparation of an entity's financial statements and accompanying notes to the financial statements by internal personnel of the entity.

**Condition** – As auditors, we were requested to draft the financial statements and accompanying notes to the financial statements. It is the responsibility of management and those charged with governance to make the decision to accept the degree of risk associated with this condition because of cost or other considerations.

**Cause** – We recognize that with a limited number of office employees, preparation of the financial statements is difficult.

**Effect** – The effect of this condition is that the year-end financial reporting is prepared by a party outside of the entity. The outside party does not have the constant contact with ongoing financial transactions that internal staff have.

**Part II: Findings Related to the Basic Financial Statements (continued):**

**Recommendation** – We recommend that County officials continue reviewing operating procedures in order to obtain the maximum internal control possible under the circumstances to enable staff to draft the financial statements internally.

**Response** – The County will continue to review operating procedures and segregate employee duties to the extent financially feasible to maximize internal control.

**2022-003 Treasurer’s Office – Segregation of Duties**

**Criteria** – Properly designed segregation of duties allows entities to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles.

**Condition** – Several persons in the Treasurer’s office take turns receipting funds, making deposits, and reconciling bank statements. This situation presents a lack of segregation of duties.

**Cause** – With a limited number of office employees, segregation of duties is difficult.

**Effect** – Since job functions were not properly segregated, misstatements may not have been prevented or detected on a timely basis in the normal course of operations.

**Recommendation** – The Treasurer has done a good job enhancing controls through supervision and review of work. We recommend that the Treasurer continue to look for opportunities to increase controls as staff changes.

**Response** – The Treasurer or 1<sup>st</sup>, 2<sup>nd</sup> or 3<sup>rd</sup> deputy perform the daily balancing. The First Deputy balances the bank account daily. Monthly balancing is done by the Treasurer, first and second deputy. Monthly motor vehicle balancing to the state report is completed by the second deputy with first deputy verifying the amounts. Bank statements are done in the computer by the Treasurer and the hard copies of all deposits are verified to the statements by the second deputy. In addition, a daily verification of the Daily Bank Deposit Transfers Journal Entry is performed. We continually look for ways to separate the duties performed within the confines of the staff available.

**Part II: Findings Related to the Basic Financial Statements: (continued)**

**Significant Deficiencies**

**2022-004 Sheriff's Office – Segregation of Duties**

**Criteria** – Properly designed segregation of duties allows entities to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles.

**Condition** – The Sheriff's Office has implemented various procedures to enhance internal controls, including the Stellar Teller System and involving additional staff in the receipt function. However, there are receipt and disbursement processes in which a full segregation of duties has not yet been obtained.

**Cause** – With a limited number of office employees, segregation of duties is difficult.

**Effect** – Since job functions were not properly segregated, misstatements may not have been prevented or detected on a timely basis in the normal course of operations.

**Recommendation** – County officials should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances.

**Response** – Agrees with finding. Sheriff feels it difficult to get more separation.

**Part II: Findings Related to the Basic Financial Statements: (continued)**

**2022-005 Recorder's Office – Segregation of Duties**

**Criteria** – Properly designed segregation of duties allows entities to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles.

**Condition** – In the Recorder's Office there are generally only one or two individuals in the office with control over the receipts and disbursements areas for which no compensating controls exist.

**Cause** – With a limited number of office employees, segregation of duties is difficult.

**Effect** – Since job functions were not properly segregated, misstatements may not have been prevented or detected on a timely basis in the normal course of operations.

**Recommendation** – County officials should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances.

**Response** – Agrees with finding. Still limited on staff in the office.

**2022-006 Conservation Camping Fees – Segregation of Duties**

**Criteria** – Properly designed segregation of duties allows entities to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles.

**Condition** – The collection of camping fees is generally performed by the same park ranger that has performed the camper counts. In addition, the reconciliation process is performed by staff, who also has access to the monies collected.

**Cause** – With a limited number of employees, segregation of duties is difficult.

**Effect** – Since job functions were not properly segregated, misstatements may not have been prevented or detected on a timely basis in the normal course of operations.

**Recommendation** – We understand that the County has made improvements in the collection process. County officials should continue to review the operating procedures of collecting camper fees to obtain the maximum internal control possible under the circumstances.

**Response** – There are currently two people counting the camping fees to agree on totals. The camper registration rosters are sent to the director and cross referenced with camping receipts turned in. There will be credit card payments and staff will not deal with cash for those reservations. There is an on-line option now available also.



**Part III: Federal Findings and Questioned Costs for Federal Awards:**

There were no federal findings and questioned costs to report.

**Part IV: Other Findings Related to Required Statutory Reporting:**

**2022-IA-A Certified Budget** – Disbursements during the year ended June 30, 2022, did not exceed the amounts budgeted by function or department.

**2022-IA-B Questionable Expenditures** – No expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979, were noted.

**2022-IA-C Travel Expense** – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

**2022-IA-D Business Transactions** – Business transactions between the County and County officials or employees are detailed as follows:

Name, Title, and Business Connection	Transaction Description	Amount
John's Tire Service, owned by husband of Melinda Schottmer (County Treasurer)	Services	\$ 11,016
Ehlinger's Vinton Express, owned by husband of Bonnie Ehlinger (employee)	Supplies	1,329
Barb Campbell, sister is Deb Fleming (employee)	Supplies	246
Gina Edler (Deputy Auditor)	Services	64

According to Chapter 331.342 of the Code of Iowa, an officer or employee of a county shall not have an interest, direct or indirect, in a contract with that county. The provision does not apply to transactions that do not exceed a cumulative total purchase price of \$6,000 in a fiscal year or to contracts made by a county upon competitive bid. Not all transactions with John’s Tire Service were competitively bid.

**Part IV: Other Findings Related to Required Statutory Reporting (continued):**

- 2022-IA-E Restricted Donor Activity** – No transactions were noted between the County and County officials, County employees, and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 2022-IA-F Bond Coverage** – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- 2022-IA-G Board Minutes** – No transactions were found that we believe should have been approved in the Board minutes but were not.
- 2022-IA-H Deposits and Investments** – No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County’s investment policy were noted.
- 2022-IA-I Resource Enhancement and Protection Certification** – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- 2022-IA-J Annual Urban Renewal Report** – The annual urban renewal report was properly approved and certified to the Iowa Department of Management on or before December 1.